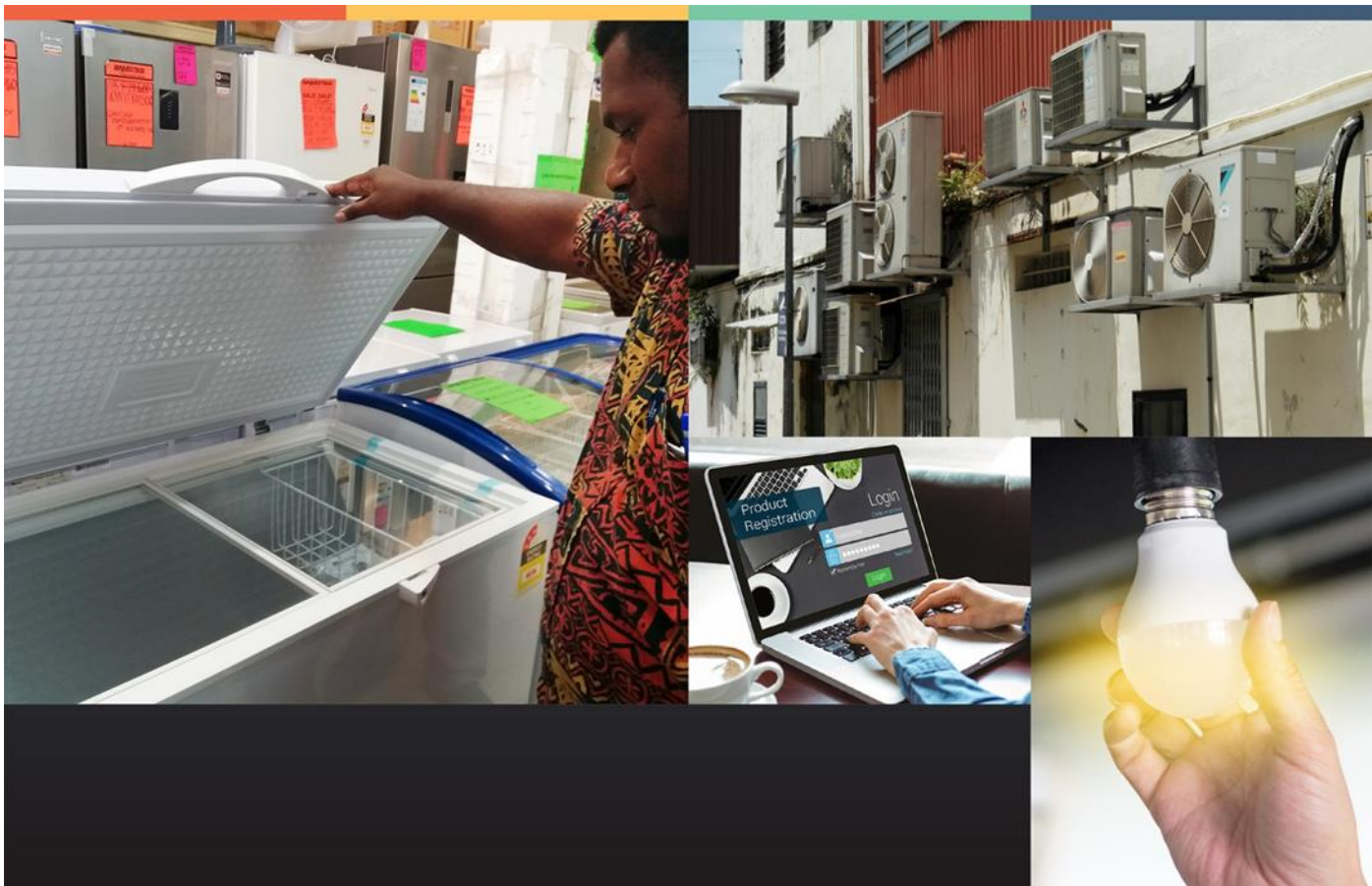


Provision of Technical Assistance to Enhance Vanuatu's Market for Energy Efficient Appliances

Design and Delivery of Training on Enhancement of Monitoring, Verification, and Enforcement (MV&E)



INTERNATIONAL INSTITUTE FOR ENERGY CONSERVATION - ASIA

1168/27 Unit B, 15th Floor, Lumpini Tower, Rama IV Road
Thungmahamek, Sathorn, Bangkok 10120, THAILAND

November 2022

Table of Contents

1	INTRODUCTION	1
1.1	Objectives and Methodology of Design of Training on Enhancement of Monitoring, Verification, and Enforcement (MV&E)	1
2	DELIVERY OF TRAINING	3
2.1	Training Sessions	3
2.2	Summary of Discussions	5
3	CONCLUSION & RECOMMENDATIONS.....	7
4	ANNEX I – LIST OF PARTICIPANTS	8
5	ANNEX II – TRAINING MATERIALS – 9 NOVEMBER 2022	11
6	ANNEX III – TRAINING MATERIALS – 10 NOVEMBER 2022	36
7	ANNEX IV – TRAINING PHOTOS	53



Acronyms and Abbreviations

AS/NZS	Australian/New Zealand Standards
CTCN	Climate Technology Centre and Network
DoE	Department of Energy
GCF	Green Climate Fund
GEMS	Greenhouse and Energy Minimum Standards
HS code	Harmonized Commodity Description and Coding System
MEPS	Minimum energy performance standard
MEPSL	Minimum energy performance standard and labelling
MV&E	monitoring, verification, and enforcement
PAD	Pacific Appliance Database
PALS	Pacific Appliance Labeling and Standards
PRS	product registration system
SOP	Standard Operating Procedures
SPC	Secretariat of the Pacific Community
VeSW	Vanuatu Electronic Single Window
WCO	World Customs Organization



1 INTRODUCTION

This *Design and Delivery of Training on Enhancement of Monitoring, Verification, and Enforcement (MV&E)* report was prepared for the Department of Energy (DoE) within the Ministry of Climate Change Adaptation, Meteorology, Geo-hazards, Energy, Environment and National Disaster Management Office under the “**Enhance Vanuatu’s Market for Energy Efficient Appliances**” project, funded by the Green Climate Fund (GCF) through the Climate Technology Centre and Network (CTCN). The project objective is to support accelerating the transition to energy-efficient appliances through 1) improvement of the recently introduced standards and labelling programme; 2) enhancement of MV&E activities and a product registration system; and 3) introduction of financial mechanisms.

Implementation of the project is carried out through the following 5 tasks.

- Task 1 - Development of implementation planning and communication documents
- Task 2 - Comprehensive market and policy analysis for higher efficiency refrigerators, freezers, air conditioners, and lighting products
- Task 3 - Assessment and upgrade of the existing Vanuatu Electronic Single Window (VeSW) registration system and development of an MV&E plan
- Task 4 - Development of financing mechanisms for the incentivization towards the purchase of energy-efficient appliances
- Task 5 – Project closure

This report was prepared to provide a summary of the design of the training curriculum for the enhancement of Monitoring, Verification, and Enforcement (MV&E) within the Minimum Energy Performance Standards and Energy Labelling (MEPSL) programme, as well as the delivery of training sessions on November 9-10, 2022, at the Department of Energy (DoE) Office in Port Vila, Vanuatu.

1.1 Objectives and Methodology of Design of Training on Enhancement of Monitoring, Verification, and Enforcement (MV&E)

The main objectives of the design of MV&E training curriculum are to ensure an effective locally-led operation and progressive enhancement of MV&E and product registration under the MEPSL programme.

To design the training curriculum on the enhancement of MV&E activities and a product registration system for the MEPSL programme, a training needs assessment was conducted to identify and analyse what key capacities already exist and what additional capacities may be needed to reach the objectives and strengthen DoE and Customs officials. The assessment activities primarily included online and face-to-face meetings with the DoE and Customs officials and a review of the current practices in the inspection of imported MEPS-regulated goods by the DoE and the Customs department.

The face-to-face meeting with the DoE and Customs officials aimed to understand the current activities (i.e., registration, import processing, and general MV&E) in relation to control of the regulated products entering Vanuatu as well as the current constraints in the registration and certification process of the existing MEPSL programme in Vanuatu. The discussions also focused on (a) what DoE and Customs officials desire in terms of knowledge gaps and (b) the project team’s



thoughts on possible training topics that would be beneficial to DoE and the Customs department. The review of the inspection practices was conducted to ensure the relevance and practicality of the training sessions in day-to-day operations.

Based on the assessment, two training sessions were designed to cover product registration & certification processes under the MEPSL programme and import matters. Participants of these training sessions were set to include all relevant DoE officers responsible for the MEPSL programme and customs officials responsible for controlled products (See Annex II and III for training materials in sessions 1 and 2).

Outlines of the training sessions are shown in the table below.

Table 1-1: Outlines of Training Sessions

Training Session 1	Training Session 2
Participants: DoE officials	Participants: DoE and Customs officials
<ul style="list-style-type: none"> • MV&E review and recommendations • Introduction and importance of Harmonized System (HS) Codes • Principles of registration data needs for MV&E activities • Authentication and interpretation of laboratory test reports • Data verification processes for product registration • Maintenance of all databases (product registration expiries, import certificate validity, etc.) • Market surveillance activities and “chain of custody” • Accessing and applying verification results from AS & NZ standards • Analysis of import data as part of MV&E and policy review processes • Field activity - Inspections at stores 	<ul style="list-style-type: none"> • Overview of Current Product Certification Process (from SOP) • Identifying restricted products - EE appliances • What products are in effect under the Act? • Physical Checks on restricted products • What is deemed to comply and NOT deemed to comply for lighting? • What is NOT regulated in lighting? • Using HS Codes • Surveillance: Other Activities • Inspection Guide for Lighting & Appliances

The above two training sessions were organized as part of a two-day training programme held on November 9th -10th, 2022 at the DoE office in Port Vila. A total of nine participants (8 males, 1 female), comprising DoE staff members and Customs representatives, attended the training programme (see Annex I for a list of participants).

In addition to the classroom presentations, the project team, along with DoE staff, conducted an observation of the on-site inspection of imported MEPS-regulated goods performed by Customs officials as well as the inspection of the imported used/second-hand household refrigerators (see Annex IV for the corresponding photos).



2 DELIVERY OF TRAINING

2.1 Training Sessions

On Day 1 of the training, the formal initiation was conducted by Mr. Sommai Phon-amnuaisuk, the Project Focal Point, who provided an update on the project's work plan and progress. Mr. Misel Sisi, the Manager of the Department of Energy (DoE), delivered the welcome note and introduced the DoE participants. Subsequently, Mr. Steve Coyne and Ms. Gillian Isoardi presented the training objectives and delivered the training to DoE officials, covering five main sections: MV&E Framework, MV&E Compliance, Building Capacity for MV&E, Verification, and Market Surveillance Strategies.

Day 2 commenced with an introduction to the Customs officials, followed by an explanation of the training objectives and expected outcomes. This session primarily focused on the monitoring of controlled products under the MEPSL programme. Additionally, a detailed briefing was provided on the review and inspection processes for products, including the determination of which products are covered and deemed compliant, specifically for lighting products. The use of National statistical codes, part of the World Customs Organization (WCO)'s HS Code system, was emphasized as a means to define a product's scope.

The following topics were highlighted in the training sessions:

Harmonisation of regulatory regimes and the importance of Harmonized System (HS) codes

- The Energy Efficient Lighting and Appliances Regulation and product certification processes have been in operation since 2019. Ensuring that the "*Regulation*" is *aligned with established international performance requirements, such as those in Australia, Fiji, and New Zealand, or with trading economies, including other SPC countries*, will contribute to improved efficiency in the implementation of Monitoring, Verification, and Enforcement (MV&E). This alignment will also reduce costs for manufacturers seeking lighting and appliance approvals, as well as manage the demand on laboratories for product approval testing.
- The implementation of a 4-digit National Component of HS code (Tariff or Statistical Code) for electrical appliances and lighting products will aid in the classification of products under the MEPSL program. This categorization will help differentiate between in-scope, out-of-scope, and banned product types, providing clarity and facilitating effective implementation.

MV&E framework: Supporting policies and programs

- A range of recommendations of supporting policies and programs to promote high energy efficient appliances and lighting products were explained, such as *collaborating with retailers* to educate and provide them with training packages as well as *informing consumers* about different lighting technologies, enabling them to make well-informed decisions considering the health and environmental impacts of alternative technologies.
- Promotional materials such as a lamp selection guide for point of sale, a lamp section phone app, and fact sheets on health issues can be utilized to raise awareness and indirectly promote the MEPSL program. These materials will assist in educating consumers and contribute to the overall success of the program.

MV&E compliance



- Building a compliance culture is crucial to mitigate the risks of non-compliance. It is important to ensure that relevant rules and obligations are widely known and accepted by stakeholders, making compliance everyone's responsibility.
- Encouraging transparency and honesty is also essential. Creating an environment where MV&E activities are visible serves as a deterrent and enables any non-compliance to be questioned at any level.
- The application of penalties for non-compliant products is necessary. It is important to have appropriate sanctions in place upon detection, ensuring that penalties are proportional to the extent and intent of the transgression. These penalties should be sufficient to effectively deter non-compliance.
- Enforcement strategy for addressing non-compliance includes
 1. *Creating a credible threat of discovering non-compliance in the marketplace:* It is essential to establish a robust system that effectively detects instances of non-compliance. This will serve as a deterrent and encourage adherence to the regulations, and
 2. *Implementing a public enforcement policy:* A clear and transparent enforcement policy should be established to outline the consequences of non-compliance for suppliers and retailers. For instance, retailers should be made aware of their responsibility for faults or incorrect labels. Given that retailers have fixed locations, they are more accessible than overseas suppliers. It is important to ensure that retailers are obligated to display products with the appropriate labels. This helps prevent suppliers from claiming that labels were removed without their knowledge or involvement.

Product registration database

- It is crucial to maintain records and information in compliance with the relevant requirements. These records should include essential details such as importer information, broker details (including contact information), number of units, product identifiers and descriptions (including unique registration numbers), technical product performance information, and dates related to registration, expiry, cancellation, and grandfathering.
- It is important to keep a record of the compliance histories for each product registration. This record should include any flagged suspect activities, helping to identify and address potential non-compliance issues.
- Monitoring and tracking changes in product registration/performance must be conducted to ensure compliance obligations. The following practices are recommended:
 - Regularly checking the registration period to remove obsolete products that are no longer available in the market
 - Checking partner databases for any changes in product status, such as cancellations, suspensions, or grandfathering
- It is important to establish and maintain a contact network of compliance staff in partner countries such as Australia, Fiji, and New Zealand. This network facilitates communication, collaboration, and the exchange of information related to compliance matters.
- Sharing information among compliance staff and trading partner nations is crucial. By fostering information sharing, valuable insights and updates can be exchanged, leading to enhanced coordination and enforcement efforts.



Verification

- Desktop verification should be performed for reviews and authenticity of test reports for category B products.
- For category A products, the desktop verification procedure should involve regular reviews of AS/NZ compliance check testing, publicly released at:
<https://www.energyrating.gov.au/documents?category=14;>
<https://www.eeca.govt.nz/insights/eeca-insights/product-testing-results/>
- In the case of category A products failing compliance, the following actions should be taken:
 1. Rectification of packaging information, if required, should be checked in-store to ensure compliance with the specified requirements
 2. Import certificates should be cancelled for products that have been deregistered in AS/NZ, aligning with the applicable regulations and standards
- The desktop verification procedure, as described above, should be properly documented and incorporated into the Standard Operating Procedures (SOP). The documentation should include details such as who conducts the review, the frequency of the review, and a step-by-step procedure for conducting the verification process.
- It is recommended to develop a regional agreement on verification testing to ensure the effectiveness of the compliance program. Periodic verification testing should be conducted after products have entered the market, thereby strengthening the monitoring and enforcement of compliance.

Market surveillance strategies

- Annual in-store inspections should be conducted to monitor various aspects, including the presence of product registrations, proper labeling, and identification of any banned products being sold.
- When selecting retail stores for sampling, the following criteria should be considered:
 1. High-volume stores: Stores with significant import data can provide valuable insights into the market and product compliance (import data can be used);
 2. Response to consumer complaints: Stores that have received consumer complaints may warrant closer inspection to ensure compliance with regulations;
 3. Unusual activity or registrations: Stores exhibiting unusual patterns of activity or registrations should be prioritized for sampling, as these may indicate potential non-compliance;
 4. New retailers: Recently established retailers should be included in the sampling process to ensure compliance from the early stages of their operations; and
 5. Regional area coverage: Sampling should cover a range of retail stores in different regions to ensure comprehensive monitoring of compliance across the country

2.2 Summary of Discussions

Discussion with DoE staff highlighted some general issues with the current database access and processes that require priority consideration. In particular:

Improvement of MV&E procedures



- Separation of the product registration procedure from the import certificate application process and clearly communicating realistic time frames for approval processes to applicants.
- Developing verification procedures and acting on any findings of non-compliance, e.g., establishing desktop verification and scheduling based on AS/NZ compliance check testing publicly released and canceling import certificates for affected products. This procedure must be documented in the DoE's Standard Operating Procedures (SOP).
- Addressing issues related to "deemed-to-comply" exceptions, particularly in the case of lighting products, to eliminate loopholes that allow for non-compliant products. This will also help resolve challenges encountered in customs processing, especially for banned products.
- Adopting and implementing market surveillance strategies and approaches, such as conducting in-store inspections. This includes:
 - Describing the methods used for store identification and selection
 - Revising tools for the structured method of in-store inspections, e.g., forms (shown in SOP, required minor amendment) and government-registered tablets with cameras can be effective tools.
 - Providing guidance on gathering evidence of the sale of products under investigation

Adjustment of the product registration system

- Enhancing registration data integrity
 - Adding technical data (e.g., energy performance value and product lifetime) for Category B product registrations
 - Adding broker and importer contact details to facilitate communication/ verification
- Maintaining data governance (ownership) of product registrations and having access to data management and maintenance - Currently, staff does not have the access required to delete duplicate registrations or modify existing registrations to reflect changes or corrections.
- Consider the benefits of transitioning to the Pacific Appliance Database (PAD).
- Implementing feature flags/toggles to control, release and specify users (product registrations) that might be useful for monitoring processes.

Creation of HS code instructions for Customs

- Consider modifying the HS Code by adding a 4-digit National Component to the existing 6 digits for improved monitoring of in-scope, out-of-scope, and banned product types.



3 CONCLUSION & RECOMMENDATIONS

The two-day training programme was deemed successful, given the majority of the participants were open to an inquiry-based discussion and exchanging their opinions about difficulties and challenges on MV&E under the MEPSL programme. This allowed the project team to provide clarifications, feedback, and suggestions during the workshops. The implemented training garnered positive feedback from the participating officers.

Recommendations include the *modification of the product registration system, improvement of MV&E procedures*, and the creation of instructions for the Customs department to *consider including statistical code into the HS Code* (creating new 4 digit National codes) in order to effectively monitor the imports for in-scope, out-of-scope, and banned product types within the MV&E system of the MEPSL programme.



4 ANNEX I – LIST OF PARTICIPANTS



**Enhance Vanuatu's Market for Energy Efficient Appliances
Monitoring, Verification, and Enforcement (MV&E) for MEPSL Programme**

9 November 2022

Port Vila, Vanuatu

LIST OF PARTICIPANTS

No.	Name	Title	Company/Organization	Signature	Email
1	Willie Obed	PSO - Energy Efficiency	Department of Energy		owillie@vanuatu.gov.vu
2	Julusim	Subsidy Scheme	"		jwala@vanuatu.gov.vu
3	Muel Sisi	Manager, E&U	DOE		msisi@vanuatu.gov.vu
4	Serah Chilia	Appliances & Labelling officer	DOE		serahchilia@ycheo.co.uk schilia@vanuatu.gov.vu
5	Steve Coyne	Director	Light Naturally		
6	Gillian Isaac		Light Naturally		
7	Kullakant Chutketham		IIEC		
8	Sommai Phon-amavaisuk	Director	IIEC		
9					





**Enhance Vanuatu's Market for Energy Efficient Appliances
Monitoring, Verification, and Enforcement (MV&E) for MEPSL Programme**

10 November 2022
Port Vila, Vanuatu

LIST OF PARTICIPANTS

No.	Name	Title	Company/Organization	Signature	Email
	DORAH Wilson	consultant	Rhitaloh		deejwils@gmail.com
	Abdallah .J	Officer Customs	Customs		ajacques@vanuatu.gov.vu
	Joseph R	Officer	Customs		jrvanvanu@vanuatu.gov.vu
	LOKIN DONALD	OFFICER	CUSTOMS		ldonald@vanuatu.gov.vu
	IAN GREU Kon:	OFFICER	Customs		lgkon@vanuatu.gov.vu
	Seah Cliba	BEARL Data officer	DOE		sciba@vanuatu.gov.vu seahcliba@yahoo.co.uk
	Muel Sisi	Manager, ESU	DOE		msisi@vanuatu.gov.vu
	Willie Obed	PSO - Energy Efficiency	DOE		wowillie@vanuatu.gov.vu
	Gillian Isoardi	Light Naturally			
	Kullakant Chetchuthan	Project Consultant	IIEC		



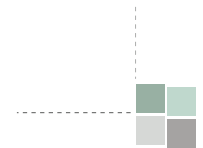


**Enhance Vanuatu's Market for Energy Efficient Appliances
Monitoring, Verification, and Enforcement (MV&E) for MEPSL Programme**

10 November 2022
Port Vila, Vanuatu

LIST OF PARTICIPANTS

No.	Name	Title	Company/Organization	Signature	Email
	Steve Coyne	D	Light Naturally		
	Somma Phon-annuaikul	Director	IIEC		



5 ANNEX II – TRAINING MATERIALS – 9 NOVEMBER 2022

The slide features the IIEC logo (International Institute for Energy Conservation) on the top left and the CTCN logo (Climate Technology Centre & Network) on the top right. The background is a light grey world map. The main text is centered: 'Enhance Vanuatu's Market for Energy Efficient Appliances' in a dark blue font, followed by 'DoE Workshop' in a larger, bold, red font. Below this, the names 'Steve Coyne & Gillian Isoardi' and the date '9 November 2022' are listed. At the bottom, there is a horizontal strip of four images: a person using a laptop with a 'Product Registration' interface, a hand holding a glowing yellow energy-efficient light bulb, a row of air conditioning units on a wall, and a person opening a white washing machine.

1

Current MVE context

- Energy Efficient Lighting and Appliances Regulation has been in operation since 2019 (~3 years)
- Product registration and import certificate creation are routine processes
- Some evidence (anecdotal, reported) of non-compliance in terms of:
 - Labelling
 - Banned products
 - Imports misrepresented
 - Expired/Withdrawn registrations
- Timely to review MVE processes to address issues

2

Harmonisation

- For economies with an existing Energy Efficient Lighting and Appliance Strategy, the most effective and efficient process is to consider regulation which facilitates harmonisation with established international lamp performance requirements (as with AU, FJ, NZ) or with trading economies (possibly other SPC countries).
- This assists with:
 - The speed of implementation
 - Keeping costs low for manufacturers' lighting and appliance approvals.
 - Managing the demand on laboratories for product approval testing.

3

MVE Framework

4



Minimum Energy Performance Standards

Aim is to set criteria to:

- Remove inefficient technologies
- Maintain performance of regulated products
- Regularly updating to keep up with product development/improvement

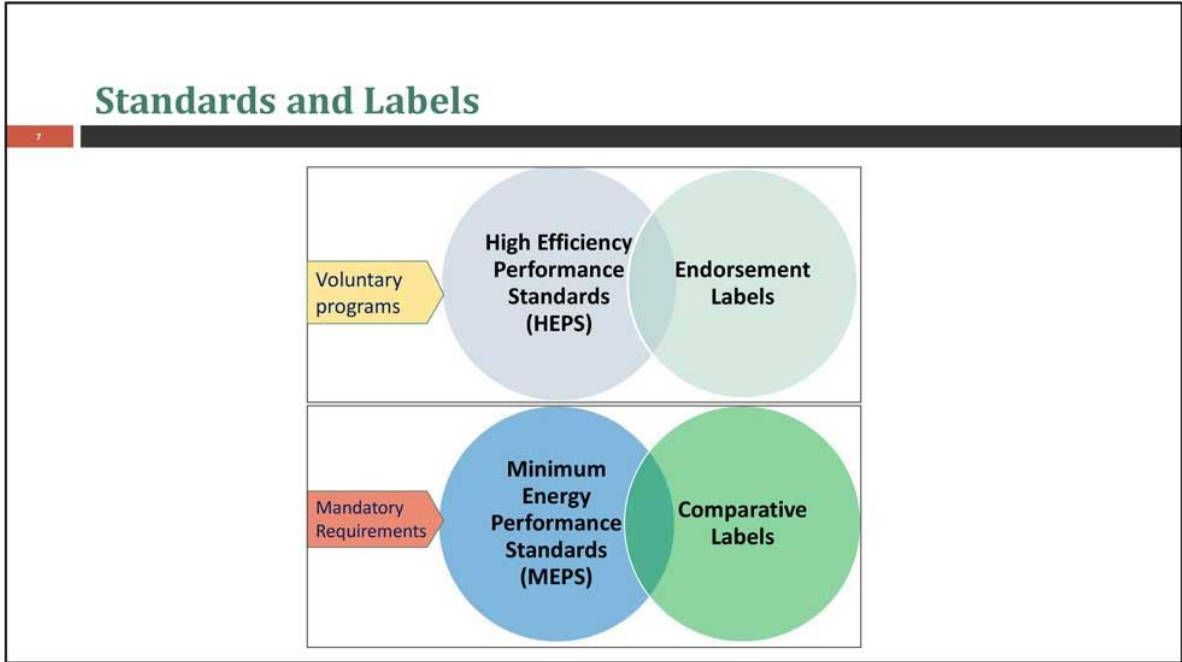
5

Supporting policies and programs - labelling

- Labelling of products
 - Comparative labels - allows comparison of performance between products
 - (currently no energy labelling for lighting products)





6



7

Supporting policies and programs – informing consumers

- Consumer Information – e.g. supporting technology transformation (CFL, LED)
 - Lamp selection guide for point of sale
 - Lamp selection phone App
 - Fact Sheets on health issues
 - UV
 - Flicker
 - Mercury

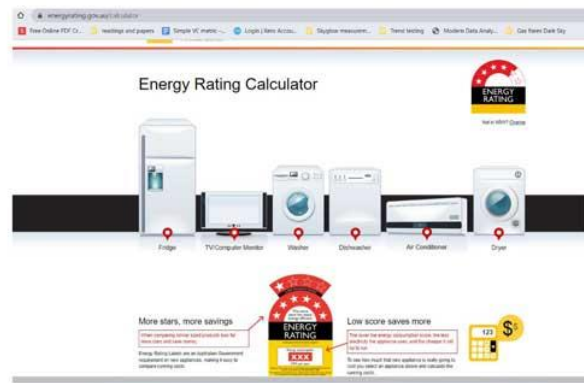
More ⇄ Less efficient	LED Brightness (Lumens)	80+	135+	250+	470+	800+	1000+	1500+
	Incandescent	10W	15W	25W	40W	60W	75W	100W
	Halogen	7W	11W	18W	28W	42W	53W	70W
	CFL	2-3W	3-4W	4-6W	7-9W	11-14W	14-17W	19-23W
	LED	0.5-1W	1-2W	2-3.5W	3.5-6W	5.5-8.5W	7-10.5W	10-15W

8



Supporting policies and programs – working with retail

- Retailer training packages
 - With examples of house lighting designs
 - Appliances - Energy Rating Calculator



9

MVE - Compliance

10



Compliance with Energy Efficient Regulation – Who Benefits?

11

- Consumer
- Government
- Industry
 - Manufacturer/supplier

11

Who Complies - Typical situation

12

- It has been said of compliance at the national level that, “20 percent of the regulated population will automatically comply with any regulation, 5 percent will attempt to evade it, and the remaining 75 ^{At Risk} percent will comply as long as they think that the 5 percent will be caught and punished.”

(Zaelke, 2005)

12



Key elements of compliance regimes

Effective compliance regimes include:

- Mechanism to facilitate compliance
- Market surveillance
- *Verification testing*
- Enforcement
- Communication, reporting, feedback
- Legal and administrative framework
- Budget and resource allocation
- Evaluation processes

The flowchart 'Planning and Reviewing a MV&E regime' details the following steps:

- S&L Program Administration and Design** (Starts the process)
- What powers and authorities should be conferred upon (e.g. electrical safety, market surveillance, consumer protection)?**
- What is the public & private technical capacity (e.g. independent test facilities, accreditation services, industry capacity)?**
- What entry conditions are required? What infrastructure is needed - e.g. accreditation services, registration processes?**
- How will entry conditions be monitored and checked?**
- How will product performance be verified?**
- What are all the potential areas of non-compliance and how will these be enforced?**

These steps lead to the development of three key plans:

- Facilitate compliance - harmonised reporting, online facilities**
- Market Surveillance Plan**
- Verification Testing Plan**
- Enforcement Plan**

The process then moves to:

- Communicate requirements and MV&E processes to stakeholders**
- Include in legislation or administrative guidelines**
- Include in Budget**
- Establish MV&E Budget**
- Programme evaluation** (Feeds back into the S&L Program Administration and Design)
- Publicise activities and results** (Feeds back into the Programme evaluation)

13

Building a compliance culture

- Make it easy to comply
 - Ensure all stakeholders know their obligations
- MVE activities need to be **visible** to deter others
- There must be a credible likelihood of detecting violations
 - Increase the risk that instances of non-compliance will be discovered
- Swift, certain, and appropriate sanctions upon detection
 - Take corrective action quickly to minimise damage (to all)
 - Make penalties proportional to the extent of transgression but sufficient to be an effective deterrent

14



Motivation for Compliance

Market participants will be motivated to comply when non-compliance brings

The diagram consists of three rows. Each row has a light green rounded rectangle on the left containing a factor, a light green arrow pointing right with descriptive text, and a red rounded rectangle on the right containing a level. The first row: 'Cost Benefit' leads to 'Potential costs (financial and/or reputational) are greater than the benefits to be gained', which leads to 'Low'. The second row: 'Risk of Capture' leads to 'Chance of capture for non-compliance is relatively high', which leads to 'High'. The third row: 'Enforcement Response' leads to 'Action is prompt', which leads to 'Imminent'.

Cost Benefit	Potential costs (financial and/or reputational) are greater than the benefits to be gained	Low
Risk of Capture	Chance of capture for non-compliance is relatively high	High
Enforcement Response	Action is prompt	Imminent

15

Enforcement Strategy

An enforcement strategy is a set of responses to incidents of non-compliance depending on the:

- Severity of the non-compliance
- Range of sanctions that are available
- Type of programme (i.e. mandatory or voluntary)
- Quality of evidence supporting the claim of non-compliance
- Responsiveness of party responsible for the non-compliance
- Potential to rectify non-compliance

16



Enforcement Strategy

- Pose a credible threat, enforcement needs to be seen
- A few well-publicised actions have a large impact!
- Make it clear what the range of enforcement options are
- Have a public enforcement policy that explains the ramifications of non-compliance to suppliers and retailers

17

Retailers are a critical link in the supply chain

- Remove any ambiguities on the role of retailers
- Remove any loopholes to enforcement
 - e.g. responsibility for faults or incorrect labels
- Retailers are the interface with consumers
 - They are often easier to deal with than overseas suppliers

18



Why are retailers important?

19

- Changes in retailer purchasing decisions have immediate impact on suppliers
- Retailers have fixed locations – often easier for regulators to reach than overseas suppliers
- If retailers are not obliged to display products with labels in place, suppliers can claim they were removed
 - Regulators have to trace who is at fault!
- How to ensure retailers are included.....

19

Building Capacity for MVE

20



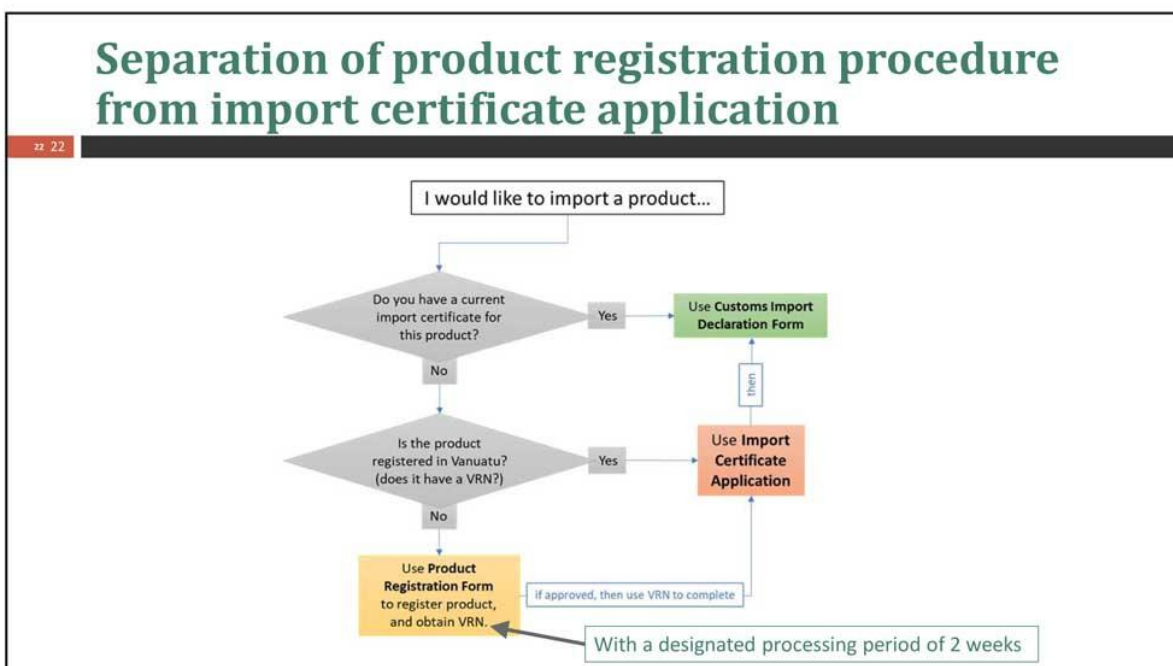
Identifying needs to build MVE Capacity

21

Based on team discussion on 7 November, key areas are:

- Improvements to registration data integrity
 - Adding technical data for Category B product registrations
 - Maintaining currency of product registrations (access for data maintenance)
 - Broker contact details to facilitate communication/verification
 - Consider benefits of converting to Pacific Appliance Database (PAD)
- Separation of product registration procedure from import certificate application → *highlight (to applicants) realistic time frames for approval processes*

21



22



Identifying needs to build MVE Capacity (continued)

23

Based on team discussion on 7 November, key areas are:

- Resolve issues arising from 'deemed-to-comply' exceptions (in lighting)
 - Close loophole for non-compliant products
 - Highlight challenges found in customs processing (for banned products)
- Develop desktop verification procedures and scheduling (& write these into SOP), based on AU/NZ compliance check testing, publicly released:
 - Act on any findings of non-compliance (e.g. cancelling import certificates for affected products)

23

Identifying needs to build MVE Capacity (continued)

24

Based on team discussion on 7 November, key areas are:

- Activate market surveillance strategies (instore inspections)
 - Describe store identification and selection methods
 - Revise tools for structured method of instore inspections (forms require minor amendment, gov't registered tablets with cameras can be an effective tool)
 - Provide guidance on evidence of sale of products under investigation

24



MVE processes & their documentation

- Must have clear procedures
- Use SOP to define for all MVE system operatives:
 - Procedures
 - Tasks and responsibilities
- All staff & contractors should know what are the rules and what their role is:
 - Avoids ambiguities, time wasting, unresolved issues
 - In this case – common language and terms are important – this may require adding a list of definitions to the SOP (e.g. customs and DOE)

25

MVE – components to consider

- Registration database for all regulated products
- Ongoing maintenance of database registrations
- Monitoring of outcomes from AU/NZ verification testing
- Market surveillance conducted regularly including:
 - Products on sale are registered
 - Existence of labels
 - Identification of banned products
- Application of penalties for non-compliant products

26



Registration database

- Record all essential information
 - Importer details
 - Broker details (**including contact info**)
 - Product identifiers and description (including unique registration number)
 - **Technical product performance information**
 - Dates (registration, expiry, cancellation, **grandfathering**)
- Monitor and track changes in product registration/performance
 - Fixed registration period to remove obsolete products no longer on the market
 - **Check partner databases** for changes in product status (cancellation, suspension, grandfathering)
- Record compliance histories – **including flagging suspect activities**
- Share information amongst compliance staff and trading partner nations

27

Verification

28



The importance of product testing

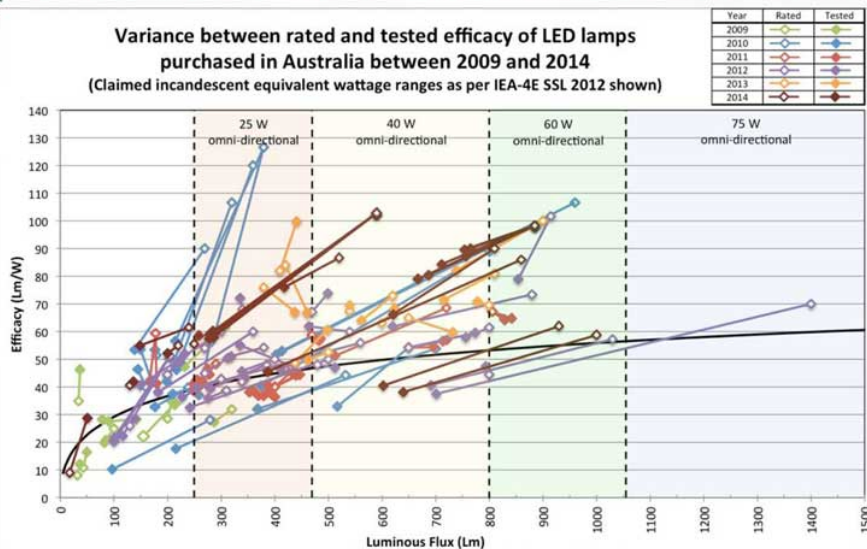
29



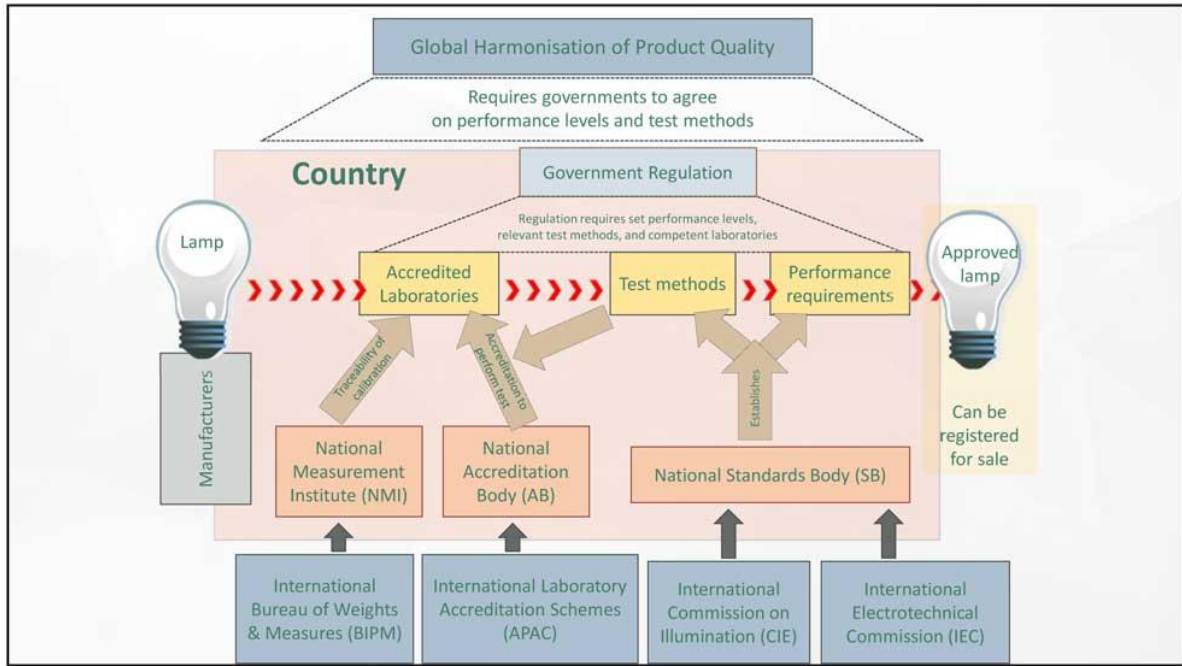
29

Example: Australian LED Performance- Claim Vs. Test

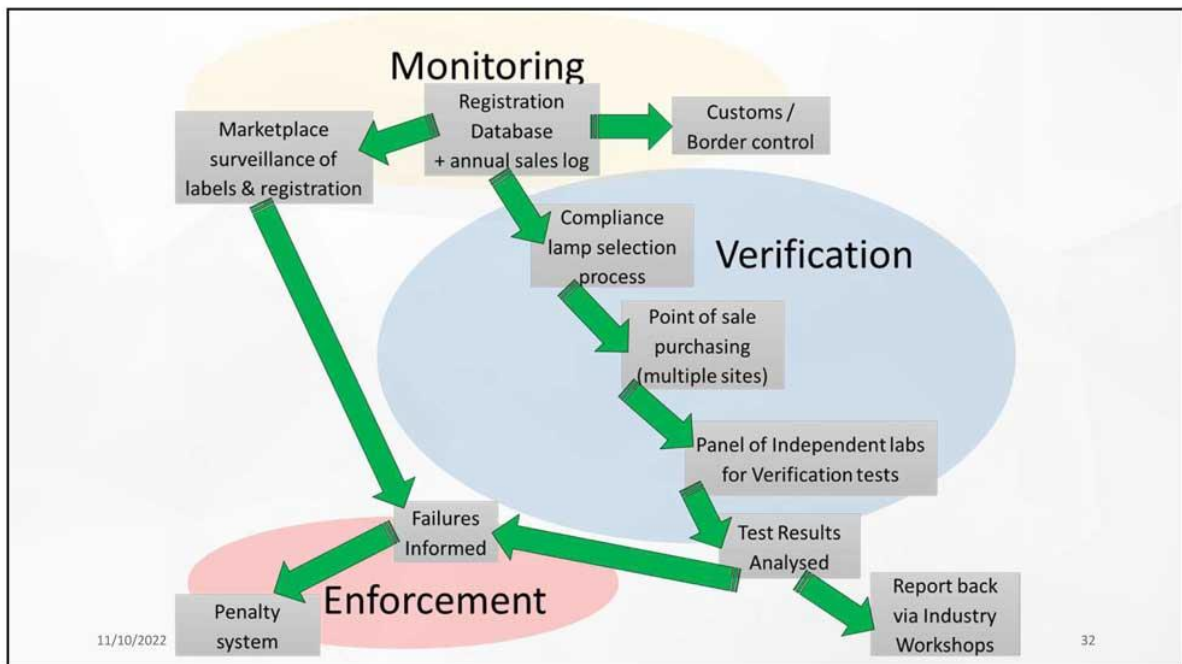
Variance between rated and tested efficacy of LED lamps purchased in Australia between 2009 and 2014
(Claimed incandescent equivalent wattage ranges as per IEA-4E SSL 2012 shown)



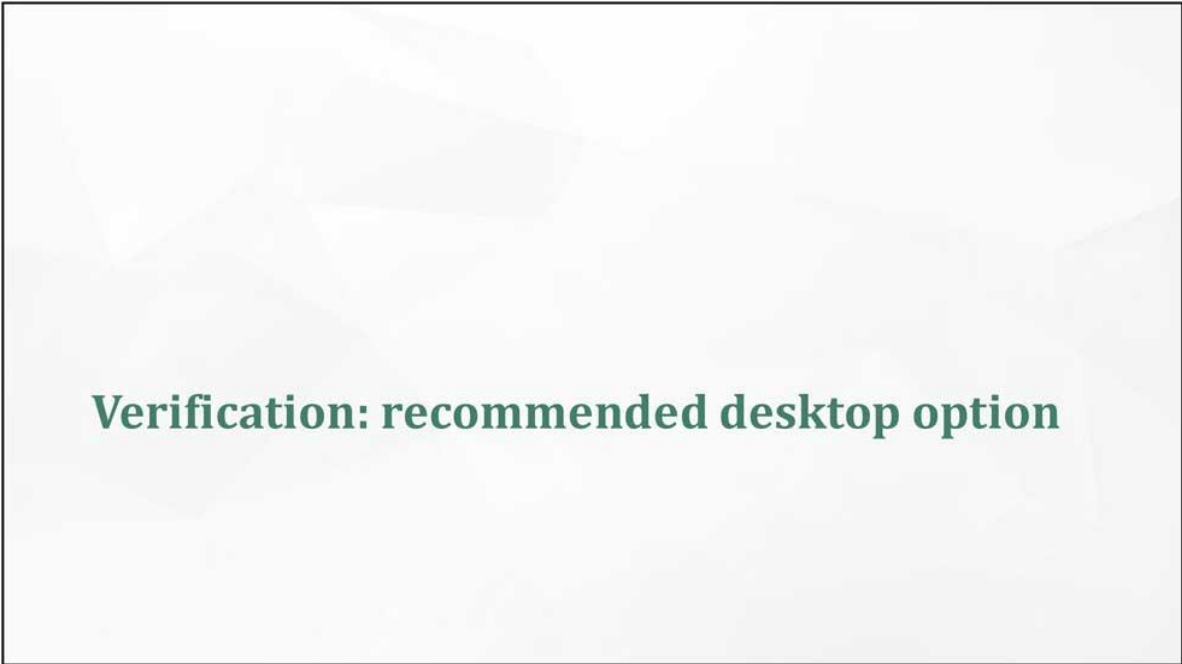
30



31



32



33

Category B - Authenticating laboratory test results

- Traceability of calibration

National Metrology Laboratories

- Accreditation of labs to perform test procedures

34

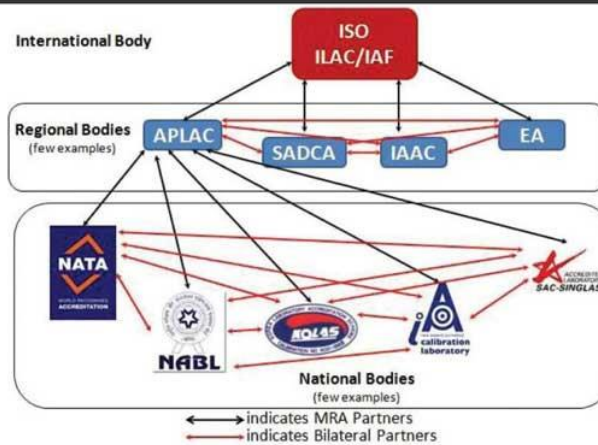


International Accreditation System

- International recognition of lighting testing and reports from laboratories within a country is achieved by having the national accreditation body accrediting these labs meet the requirements of a global, mutual recognition arrangement framework.
- The International Laboratory Accreditation Cooperation (ILAC)
- Asia Pacific Accreditation Cooperation (APAC) is a regional accreditation body (www.apac.org). APAC is recognized by the Asia Pacific Economic Cooperation (APEC) as one of five Specialist Regional Bodies (SRBs) that support the work of the APEC Sub-Committee on Standards and Conformance.AC) heads this arrangement framework (www.ilac.org).

35

International Accreditation System



International and Regional Accreditation Bodies Relationships. (Wadhwa V, Rai S, Thukral T, Chopra M. Laboratory quality management system: Road to accreditation and beyond. Indian J Med Microbiol 2012;30:131-40)

36

Authenticity of Test Reports

- Confirm accreditation status
- If in doubt contact AB
- Check scope of lab

37

Authenticity of Test Reports

<https://ilac.org/signatory-search/>

38

Category A - desktop verification procedure

39

- Desktop verification procedure should include regular (suggest 6 monthly) review of AU/NZ compliance check testing, publicly released at:
 - <https://www.energyrating.gov.au/documents?category=14>
 - <https://www.eeca.govt.nz/insights/eeca-insights/product-testing-results/>
- Who conducts this review, how often, and a detailed procedure should be inserted into SOP
- Where Category A products are found to have failed compliance – action should be taken:
 - Rectification of packaging information where required – check in-store
 - Cancelling import certificates for products that are deregistered in AU/NZ

39

Category A - examples

40

- Compliance Activity Reports
 - Australia
 - New Zealand

40



Market Surveillance Strategies

41

Current SOP guidance on instore inspections

- Prepare and carry Letter of Authorisation (and photo ID)
- Be familiar with Act, including powers of entry, power to take evidence
- Carry out duties politely and cooperatively
- Systematically make records & gather evidence (to support prosecution if necessary) using Forms W (Refrigerators & Freezers), X (Air-conditioners) and Y (Lighting) from SOP.

42



Preparations for instore inspections

43 43

- When to conduct inspection
 - Schedule → works best if observed to occur regularly (suggest annual)
- How to select a store
 - High volume stores → import data can be used for this
 - Response to complaints from consumers
 - Unusual activity or registrations (or other red flag)
 - New retailers
 - Selected stores should cover regional areas
- Who should undertake the inspections
 - Staff with high degree of familiarity with registration process
 - Work in pairs is ideal (from an evidentiary perspective)

43

Instore processes – making records

44 44

- Take a photo of the store front prior to entry (ensure this and all other photos are time stamped, *and geo stamped if possible*)
- Record store name, date, time, and name of vendor representative/onsite manager (*this name is not currently on forms – but should be added*)
- Do a visual observation of products on entry - identify potential targets & issues:
 - Are products registered? → *determined in the field using public database access where possible*
 - Are there standard energy labels affixed in correct location? (for Category A)
 - Do the labels match the products? (for Category A)
 - Are the label authentic?
 - Are there any non-standard labels?

44



Instore processes – making records

45

- Record product details on appropriate form (W/X/Y), also record number of units visible for sale (**this is not currently on forms – but should be added**)
- Photograph product (time stamped):
 - On all sides
 - Label (if present)
 - As offered for sale (in position on shelf/floor)
 - Showing number of units on shelf/floor (if possible)
- Collect any written information, advertising or publicly available material associated with the product (if relevant). Photograph location of this material instore.
- Take copies of any documents provided during the inspection

45

Documentation: surveillance action report

- See example

46

46



Enforcement elevation

47

Strategy includes a range of elevating enforcement responses that can be implemented, in this context:

- Notification of non-registered product (L1)
- Penalty notice – no payment required (L6)
- Penalty notice – payment required (L5)
- First Notice – Intention to Seize (L7)
- Final Notice – Intention to Seize (L8)

Figure 8: Enforcement Pyramid (Ayes and Braithwaite, 1992)



47

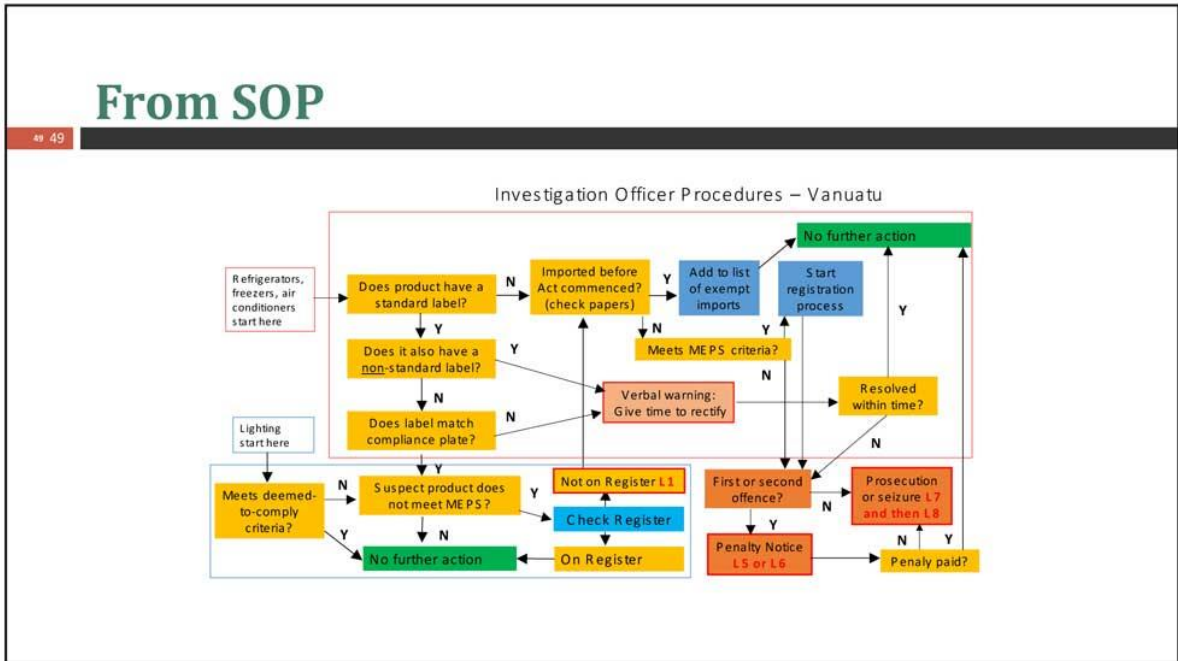
Some notes on current penalty notices

48

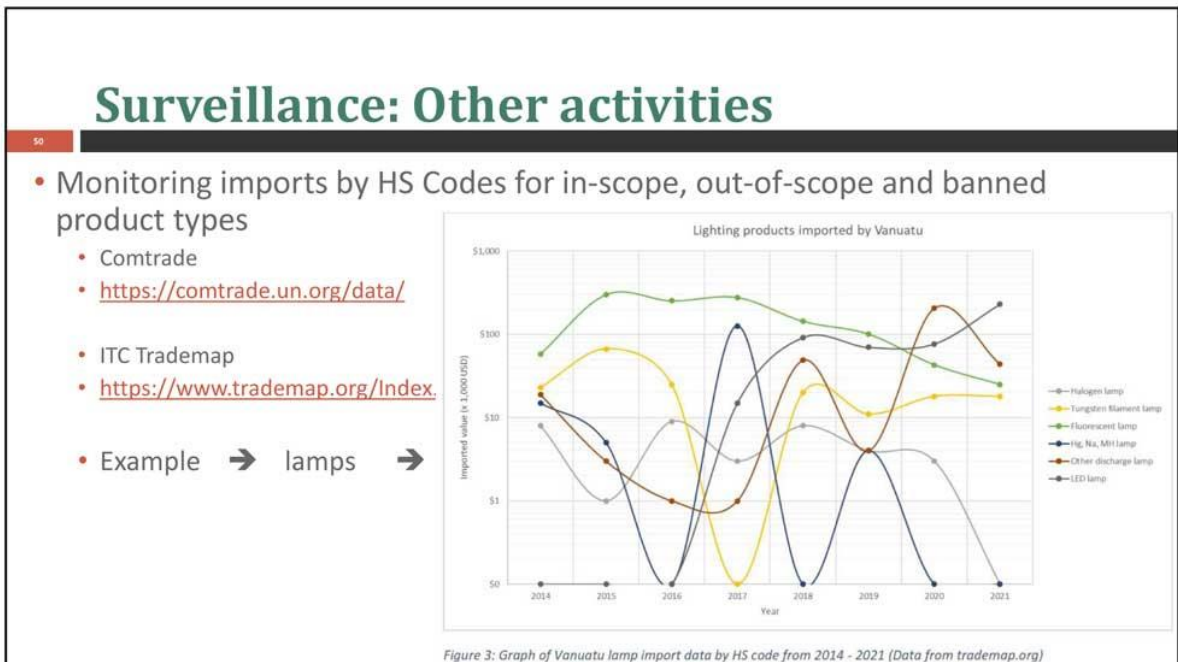
- Penalty – payment required (L5), and
Penalty – no payment required (L6) letters:
 - Both should include requirement for recipient to provide statutory document saying they have resolved (rectified) the issue related to the offence
 - Currently, once the letter has been received (L6), or the payment made (L5), there is no stated requirement to fix the problem.
 - In fact, once you have paid the penalty related to the notice (L5), “there will be no further legal action in relation to this matter” (*this suggests they do not have to rectify issue*)

48








49



50


6 ANNEX III – TRAINING MATERIALS – 10 NOVEMBER 2022

Enhance Vanuatu's Market for Energy Efficient Appliances

Customs Workshop

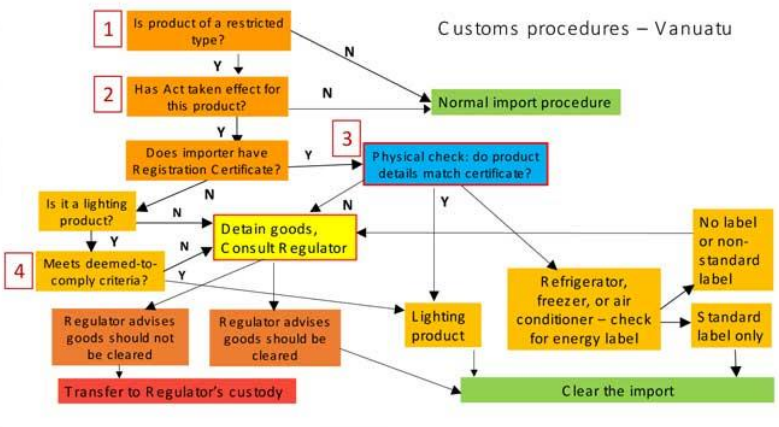
Steve Coyne and Gillian Isoardi
10 November 2022



1

Current process (from SOP)

1. Identifying restricted products
2. TV/washing machine
→ not yet
1. Physical check list
2. What is deemed-to-comply for lighting?



```

graph TD
    Q1[1. Is product of a restricted type?] -- N --> NI[Normal import procedure]
    Q1 -- Y --> Q2[2. Has Act taken effect for this product?]
    Q2 -- N --> NI
    Q2 -- Y --> Q3[3. Does importer have Registration Certificate?]
    Q3 -- Y --> Q4[3. Physical check: do product details match certificate?]
    Q3 -- N --> NI
    Q4 -- Y --> LP[Lighting product]
    Q4 -- N --> DGC[Detain goods, Consult Regulator]
    LP --> Q5[4. Meets deemed-to-comply criteria?]
    Q5 -- Y --> NI
    Q5 -- N --> DGC
    DGC --> RA1[Regulator advises goods should not be cleared]
    DGC --> RA2[Regulator advises goods should be cleared]
    RA1 --> TRC[Transfer to Regulator's custody]
    RA2 --> NI
    LP --> Q6[Refrigerator, freezer, or air conditioner - check for energy label]
    Q6 --> NL[No label or non-standard label]
    Q6 --> SL[Standard label only]
    NL --> DGC
    SL --> NI
    NI --> CI[Clear the import]
    TRC --> CI
    
```

11/11/2022 2

2

1. Identifying restricted products - EE appliances

- HS codes trigger an alert → then require further visual check to see if restricted or exempt

11/11/2022

3

3

2. What products are in effect under the Act?

- Currently in effect (from 2019)
 - Air conditioners
 - Refrigerators
 - Freezers
 - Lighting products
- In effect from February 2023 (implemented August 2022, with grace period of 6 months)
 - Televisions
 - Washing machines

11/11/2022

4

4



3. Physical Checks on restricted products

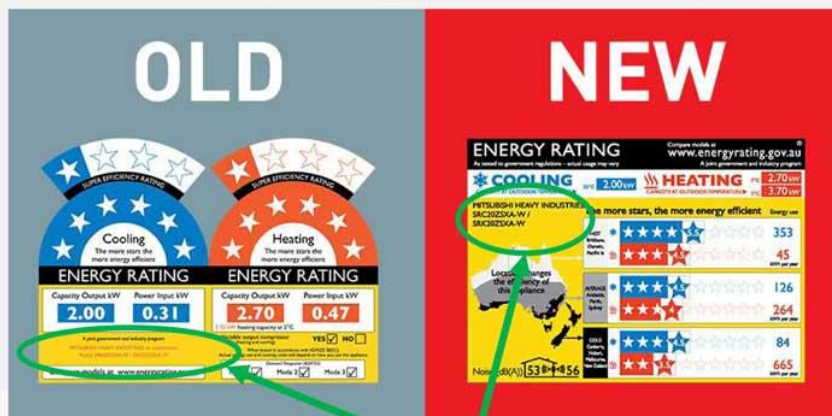
- Brand and model number match certificate
- Energy label – is it standard and matches product?
- If no label, request DoE check if registration is category A or B
 - If Cat B – no label is accepted (*discussion*)
 - If Cat A – must have standard label
- Are there any other (non-standard) labels? Should be removed

11/11/2022

5

5

Air conditioner standard energy label



Name and model

6

Refrigerator, Freezer (& TV, washing machine) standard energy label

2 types

- Normal 6-star label (left)
- 10-star label for appliances rated as 7 stars or above (right)









7

Non-standard energy labels

8

4. What is deemed-to-comply for lighting?

- Regulated, registered AND deemed-to-comply

Incandescent Lamps				Compact Fluorescent Lamps	Linear or Circular Fluorescent		
MV Halogen	Decorative Filament	Fancy candle	ELV Halogen	Integrated Ballast (CFLi)	T5 Lamps	T8 Lamps	Electronic Ballasts
							
					T5: tube diameter 16mm T8: tube diameter 24mm		



11/11/2022

9

9

4. What is NOT deemed-to-comply for lighting?

- Regulated, registered and NOT deemed-to-comply

Linear or Circular Fluorescent	
T12 Lamps	Magnetic Ballasts
	
T12: tube diameter 38mm	

11/11/2022

10

10



4. What is NOT regulated in lighting?

- Not regulated (and therefore not requiring to be registered)

Incandescent Lamps		Compact Fluorescent Lamps	LED Lamps and Products
MV Tungsten Filament Reflector	Halogen Reflector	Externally Ballasted (CFLn)	All types
			

11/11/2022

11

11

4. What is NOT deemed-to-comply for lighting?

- Incandescent Lamps – tungsten filament
- HS 853922
- How to identify:



- Glass bulb (clear/frosted)
- Common wattages >25W
 - 40/60/75/100W
 - No “halogen” on package
 - No capsule inside bulb



11/11/2022

12

12

1 SCOPE AND GENERAL

1.1 Scope

1.1.1 General

This Standard specifies requirements for Minimum Energy Performance Standards (MEPS), maximum wattage and other requirements for incandescent lamps, both tungsten filament and tungsten halogen.

This Standard covers lamps as defined below that are supplied as individual lamps or as part of a luminaire.

Other lamps not listed in the Scope are excluded from the Standard and are not required to meet the Energy Performance Requirements.

11/11/2022 13

13

AS 4934.2 - HS code 8539.22

1.1.2 GLS tungsten filament

These lamps have the following attributes:

- (a) Shapes: A50-A65, PS50-PS65, M50-M65, T50-T65 (as generally outlined in IEC 60630) or E50-E65.
- (b) Caps: E14, E26, E27, B15 or B22d.
- (c) Nominal voltage ≥ 220 V.
- (d) Nominal wattage < 150 W.
- (e) Not including coloured lamps, reflector lamps, crown-reflector lamps or lamps with a halogen gas fill.

1.1.4 Candle tungsten filament

These lamps have the following attributes:

- (a) Shapes: candle or B (as generally outlined in IEC 60630) including twisted and bent-tip candle.
- (b) Caps: E14, E26, E27, B15 or B22d.
- (c) Nominal voltage > 220 V.
- (d) Not including coloured lamps, reflector lamps, crown-reflector lamps or lamps with a halogen gas fill.

11/11/2022 14

14



AS 4934.2 - HS code 8539.22

1.1.5 Fancy round tungsten filament

These lamps have the following attributes:

- (a) Shapes: round, P (as generally outlined in IEC 60630), G or globe.
- (b) Caps: E14, E26, E27, B15 or B22d.
- (c) Nominal voltage >220 V.
- (d) Not including coloured lamps, reflector lamps, crown-reflector lamps or lamps with a halogen gas fill.

1.1.6 Decorative lamps tungsten filament

These lamps have the following attributes:

- (a) Shapes: decorative shapes.
- (b) Caps: E14, E26, E27, B15 or B22d.
- (c) Nominal voltage >220 V.
- (d) Not including coloured lamps, reflector lamps, crown-reflector lamps, pilot lamps, lamps with a halogen gas fill or lamps with shapes as defined in Clauses 1.1.2 to 1.1.5.

11/11/2022

15

15

AS 4934.2 - HS code 8539.21

1.1.3 ELV halogen non-reflector

These lamps have the following attributes:

- (a) Tungsten halogen lamp burner.
- (b) Shapes: single-ended capsule, non-reflector.
- (c) Caps: bi-pin.
- (d) Nominal voltage 5–14 V inclusive.
- (e) Not including coloured lamps, reflector lamps or crown-reflector lamps.

1.1.8 ELV halogen reflector

These lamps have the following attributes:

- (a) Tungsten halogen lamp burner, reflector.
- (b) Shapes: MR 11-16.
- (c) Caps: Bi-pin.
- (d) Nominal voltage 5–24 V (inclusive).
- (e) Not including coloured lamps.

11/11/2022

16

16

AS 4934.2 - HS code 8539.21

1.1.9 Mains voltage reflector (including halogen)

These lamps have the following attributes:

- (a) Tungsten filament or tungsten halogen lamp burner, with reflector.
- (b) Shapes: PAR, ER, R, RE, XR, YR, ZR or MR 11-16.
- (c) Caps: E14, E26, E27, B15, B22d or GU10.
- (d) Nominal voltage >220 V.
- (e) Not including coloured lamps.

11/11/2022

17

17

AS/NZS 4847.2 – HS code 8539.31

1 SCOPE AND GENERAL

1.1 Scope

This Standard specifies Minimum Energy Performance Standards (MEPS) requirements and related attributes for self ballasted compact fluorescent lamps (CFLs) with integrated means for controlling starting and stable operation that are intended for domestic and similar general lighting purposes.

This Standard applies to self ballasted lamps of all voltages and wattages irrespective of the type of lamp cap.

This Standard covers lamps that are supplied as individual lamps or part of a luminaire.

This Standard is to be read in conjunction with AS/NZS 4847.1.

1.2 Exclusion

This Standard does not cover safety requirements. These are covered separately in AS/NZS 60968. AS/NZS 60969 contains other performance requirements.

This Standard does not apply to coloured CFLs, CFLs intended primarily for production of UV radiation or CFLs intended as insect repellent lamps, cold-cathode CFLs or self ballasted mixed mercury vapour lamps. Requirements for cold cathode CFLs are under consideration.

11/11/2022

CFL reflector lamps are currently excluded but will be included as of October 2011.

18

18

AS/NZS 4782.2 – HS code 8539.31

1.1 SCOPE

This Standard specifies Minimum Energy Performance standard (MEPS) requirements for double-capped (FD and FDH) tubular fluorescent lamps with a nominal length of 550 mm to 1500 mm and having nominal lamp wattage of 16 watts or more, that are within the scope of AS/NZS 4782.1.

1.2 EXCLUSIONS

This Standard does not apply to lamps that are clearly not intended for general illumination, specifically—

- (a) lamps with a dominant colour or with an output that is predominantly outside the visible spectrum;
- (b) lamps for colour matching and that have a colour rendering index greater than 90 and a colour appearance approximating to a point on the black body locus;
- (c) lamps that are specifically for use in an industrial or agricultural process;
- (d) lamps for medical applications; or
- (e) lamps that have been given written exemption by the relevant regulatory authority on the grounds that they are for a specific purpose other than general illumination and are clearly distinguishable from lamps for general illumination.

11/11/2022

19

19

Air-conditioner - exclusions

- ≤ 65 KW What types of air conditioners are not required to carry an energy rating label? 

The following air conditioners are not currently required to carry an energy rating label:

- evaporative air conditioners,
- ducted air conditioners (these may carry the label on a voluntary basis),
- three phase air conditioners (these may carry a label on a voluntary basis but are unusual for the residential sector),
- multi-split air conditioners (units with several separate indoor units each with a separate control),
- air conditioners intended purely for commercial applications.

11/11/2022

20

20

Air-conditioner - exclusions

- > 65 kW

Which products are excluded?

These products are excluded from the above 65kW Determination:

- Close control air conditioners
- Liquid-chilling packages
- Cooling systems that do not use a vapour compression cycle (e.g. evaporative coolers)
- Water-to-air air conditioners
- Dehumidifiers
- Mains-powered air conditioners specifically designed for installation in mobile applications (e.g. caravans, mobile homes, camper vans, boats and rail cars)
- Mains-powered air conditioners specifically designed for installation in specialised high temperature industrial applications (e.g. crane cabins used over blast furnaces)
- Air conditioners that do not condition air sourced from the conditioned space.

11/11/2022

21

Refrigerators and Freezers - inclusions

Which refrigerators and freezers are covered?

Ten groups of refrigerators and freezers are covered under the requirements of the 2012 Determination. Please refer to the standard AS/NZS 4474.1:2007 for more detailed information.

- Group 1: Refrigerator without a low temperature compartment, automatic defrost
- Group 2: Refrigerator with or without an ice-making compartment, manual defrost
- Group 3: Refrigerator with a short or long term frozen food compartment, manual defrost
- Group 4: Refrigerator-freezer, fresh food compartment is automatic defrost, freezer manual defrost ("partial automatic defrost")
- Group 5B: Refrigerator-freezer, both compartments automatic defrost (frost free), bottom mounted freezer
- Group 5T: Refrigerator-freezer, both compartments automatic defrost (frost free), not side by side configuration or bottom mounted freezer (i.e. top mounted freezer)
- Group 5S: Refrigerator-freezer, both compartments automatic defrost (frost free), side by side configuration
- Group 6U: Separate vertical freezer, manual defrost
- Group 6C: Separate chest freezer, all defrost types
- Group 7: Separate vertical freezer, automatic defrost (frost free)

11/11/2022 For these group descriptions, a 'compartment' means a compartment with a separate external door or an internal sub-compartment.

22

22



Using HS codes

- Using National Component of HS code (Tariff or Statistical Code) can separate, in-scope products from out-of-scope products:

11/11/2022

23

23

Statistical codes

- Provide opportunity to separate in-scope and out-of-scope products

Figure 1: 10-digit HS structure

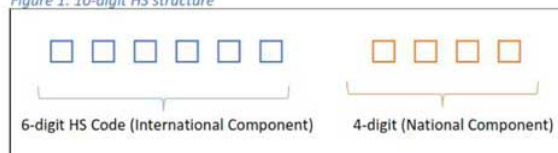
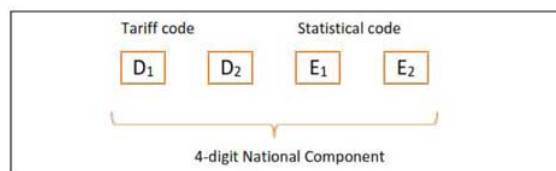


Figure 3: Identification of the two groups of paired digits of the 4-digit National Component



11/11/2022

24



Existing and potential trade between Vanuatu and World
 Product: 853922 Filament lamps of a power <= 200 W and for a voltage > 100 V (excluding tungsten halogen filament ...)

HS8	Product code	Product label	World's exports to world			Vanuatu's imports from world		
			Value in 2019	Value in 2020	Value in 2021	Value in 2019	Value in 2020	Value in 2021
853931	853931	Discharge lamps, fluorescent, hot cathode	1,249,564	1,232,608	1,122,809	101	43	25
853949	853949	Ultraviolet or infra-red lamps, hot cathode	864,225	1,322,585	1,288,322	2	13	1
853929	853929	Filament lamps, electric (excluding tungsten halogen lamps, lamps of a power <= 200 W and for ...)	754,837	630,702	723,433	6	7	3
853910	853910	Sealed beam lamp units	425,233	453,657	443,249	1		
853939	853939	Discharge lamps (excluding fluorescent, hot cathode lamps, mercury or sodium vapour lamps, ...)	392,316	349,337	420,018	4	267	44
853922	853922	Filament lamps of a power <= 200 W and for a voltage > 100 V (excluding tungsten halogen filament ...)	440,260	408,504	420,703	11	16	18
853932	853932	Mercury or sodium vapour lamps; metal halide lamps	811,220	638,278	625,632	4		
853941	853941	Arc lamps	873,634	503,920	531,694		2	1
853990	853990	Parts of electric filament or discharge lamps, sealed beam lamp units, ultraviolet or infra-red ...	744,584	728,090	717,872		1	
853921	853921	Tungsten halogen filament lamps (excluding sealed beam lamp units)	1,436,101	1,389,164	1,519,220	4	3	
853950	853950	"Light emitting diode" ("LED") lamps"	6,731,549	7,120,945	7,698,512	70	77	231

25

Bilateral trade between Australia and World
 Product: 853921 Tungsten halogen filament lamps (excluding sealed beam lamp units)

Product code	Product label	Australia's imports from World			Australia's imports from world		
		Value in 2019	Value in 2020	Value in 2021	Value in 2019	Value in 2020	Value in 2021
8539210053	Tungsten halogen filament lamps without reflector-less than or equal to 13V for motor vehicles (excl. ultra-violet or infra-red)	4,913	4,206	5,732	4,913	4,206	5,732
8539210056	Tungsten halogen filament lamps without reflector greater than 200V (excl. infra-red or ultra-violet)	3,425	3,662	2,119	3,425	3,662	2,119
8539210051	Tungsten halogen filament lamps with reflector - greater than 13V but less than or equal to 200V (excl. ultra-violet or infra-red)	929	1,046	924	929	1,046	924
8539210050	Tungsten halogen filament lamps with reflector - less than or equal to 13V (excl. ultra-violet or infra-red)	1,293	1,073	920	1,293	1,073	920
8539210052	Tungsten halogen filament lamps with reflector-greater than 200V (excl. ultra-violet or infra-red)	508	775	837	508	775	837
8539210054	Tungsten halogen filament lamps without reflector less than or equal to 13V other than for motor vehicles (excl. ultra-violet or infra-red)	979	663	728	979	663	728
8539210055	Tungsten halogen filament lamps without reflector greater than 13V but less than or equal to 200V (excl. ultra-violet or infra-red)	342	280	359	342	280	359

26

The screenshot shows the ITC Trade Map interface. The search criteria are: Product: 853931 - Discharge lamps, fluorescent, hot cathode; Country: Australia; Partner: World; Imports; Yearly time series; Products at the tariff line; Values; US Dollar. The table displays bilateral trade data between Australia and the World for this product category from 2019 to 2021.

Product code	Product label	Australia's imports from World			Australia's imports from world		
		Value in 2019	Value in 2020	Value in 2021	Value in 2019	Value in 2020	Value in 2021
8539310043	Fluorescent, hot cathode discharge lamps (incl. compact fluorescent discharge lamps and excl. straight type fluorescent discharge and ultra-violet lamps)	8,278	9,538	7,723	8,278	9,538	7,723
8539310044	Fluorescent, hot cathode discharge lights, straight type, (excl. those of nominal length 600 mm or less, or of 1,200 mm)	2,937	2,264	3,014	2,937	2,264	3,014
8539310036	Straight type (incl. halo-phosphate and triphosphor) fluorescent, hot cathode discharge lamps, not exceeding 800 mm nominal length (excl. ultra-violet lamps)	670	839	475	670	839	475
8539310040	Straight type (incl. halo-phosphate and triphosphor) fluorescent, hot cathode discharge lamps of 1200 mm nominal length (excl. ultra-violet lamps)	428	302	336	428	302	336

27

The screenshot shows the ITC Trade Map interface with search criteria: Product: 853950 - Light-emitting diode (LED) lamps; Country: Australia; Partner: World; Imports; Yearly time series; Products at the tariff line; Values; US Dollar. The table displays bilateral trade data between Australia and the World for this product category from 2019 to 2021. A note indicates that the product code selected above has been created in the 2017 HS revision and has been removed from the 2022 HS revision.

Product code	Product label	Australia's imports from World			Australia's imports from world		
		Value in 2019	Value in 2020	Value in 2021	Value in 2019	Value in 2020	Value in 2021
8539500011	Connected (WiFi, Bluetooth or similar) LED lamps, single cap	4,454	2,235	4,908	4,454	2,235	4,908
8539500012	Connected (WiFi, Bluetooth or similar) LED lamps, double cap	190	140	266	190	140	266
8539500021	Dimmable LED directional lamps, less than or equal to 50V	570	676	1,760	570	676	1,760
8539500022	Dimmable LED non-directional lamps, less than or equal to 50V	583	2,597	2,551	583	2,597	2,551
8539500023	Dimmable LED directional lamps, 50V and over (ES, SES, BC, SBC or GU10 cap)	374	164	533	374	164	533
8539500024	Dimmable LED non-directional clear lamps, 50V and over (ES, SES, BC or SBC cap)	188	256	1,096	188	256	1,096
8539500025	Dimmable LED non-directional frosted lamps, 50V and over (ES, SES, BC or SBC cap)	1,423	775	584	1,423	775	584
8539500029	Dimmable LED lamps (excluding lamps of 8539500021 to 8539500025)	3,882	3,210	2,615	3,882	3,210	2,615
8539500031	Non Dimmable LED directional lamps, less than or equal to 50V	806	1,256	955	806	1,256	955
8539500032	Non Dimmable LED non-directional lamps, less than or equal to 50V	3,801	4,704	3,171	3,801	4,704	3,171
8539500033	Non Dimmable LED directional lamps, 50V and over (ES, SES, BC, SBC or GU10 cap)	1,556	1,318	749	1,556	1,318	749
8539500034	Non Dimmable LED non-directional clear lamps, 50V and over (ES, SES, BC or SBC cap)	2,783	3,177	2,381	2,783	3,177	2,381
8539500035	Non Dimmable LED non-directional frosted lamps, 50V and over (ES, SES, BC or SBC cap)	1,637	1,369	5,318	1,637	1,369	5,318
8539500036	Non Dimmable LED lamps with R7 cap, 50V and over	0	0	4	0	0	4
8539500039	Non Dimmable LED lamps (excluding lamps of 8539500021 to 8539500025)	20,681	14,372	20,145	20,681	14,372	20,145
8539500041	LED Linear lamp with G13 or G5 cap, greater than or equal to 550 mm but less than 700 mm in length	34	30	20	34	30	20
8539500042	LED Linear lamp with G13 or G5 cap, greater than or equal to 700 mm but less than 1100 mm in length	33	100	80	33	100	80
8539500043	LED Linear lamp with G13 or G5 cap, greater than or equal to 1100 mm but less than 1300 mm in length	444	209	275	444	209	275
8539500044	LED Linear lamp with G13 or G5 cap, greater than or equal to 1300 mm but less than 1500 mm in length	8	5	1	8	5	1
8539500049	LED Linear lamp with G13 or G5 cap (excluding lamps of 8539500041 to 8539500044)	638	538	578	638	538	578
8539500090	Light-emitting diode (LED) lamps (excluding connected (WiFi, Bluetooth or similar) and other LED lamps of 8539500021 to 8539500049)	20,419	19,955	20,049	20,419	19,955	20,049

28

Product: 8415 - Air conditioning machines comprising a motor

Country: Vanuatu

Product cluster at 6 digits

Product: 8415 Air conditioning machines comprising a motor-driven fan and elements for changing the temperature and humidity, incl. those machines in which the humidity cannot be separately regulated; parts thereof

HS8	Product codes	Product label	World's exports to world			Vanuatu's imports from world		
			Value in 2019	Value in 2020	Value in 2021	Value in 2019	Value in 2020	Value in 2021
	841510	"Window or wall air conditioning machines, self-contained or "split-system"	16,956,052	16,732,440	18,672,904	304	304	415
	841520	Air conditioning machines of a kind used for persons, in motor vehicles	2,139,609	1,919,114	2,286,551			71
	841501	"Air conditioning machines incorporating a refrigerating unit and a valve for reversal of the cooling/heat cycle "reversible heat pumps" (excluding of a kind used for persons in motor vehicles and self-contained or "split-system" window or wall air conditioning machines)"	2,420,030	2,330,485	2,915,620		3	7
	841502	"Air conditioning machines incorporating a refrigerating unit but without a valve for reversal of the cooling/heat cycle (excluding of a kind used for persons in motor vehicles, and self-contained or "split-system" window or wall air conditioning machines)"	4,955,048	5,072,834	5,725,377	11		20
	841503	"Air conditioning machines comprising a motor-driven fan, not incorporating a refrigerating unit but incorporating elements for changing the temperature and humidity (excluding of a kind used for persons in motor vehicles, and self-contained or "split-system" window or wall air conditioning machines)"	2,492,718	2,268,770	2,632,078	8	13	24
	841590	Parts of air conditioning machines, comprising a motor-driven fan and elements for changing the temperature and humidity, n.e.s.	20,401,574	16,807,405	22,988,866	62	54	74

29

Product: 8415 - Air conditioning machines comprising a motor

Country: Australia

Products at the tariff line

Product: 8415 Air conditioning machines comprising a motor-driven fan and elements for changing the temperature and humidity, incl. those machines in which the humidity cannot be separately regulated; parts thereof

Product codes	Product label	Australia's imports from World			Australia's imports from world		
		Value in 2019	Value in 2020	Value in 2021	Value in 2019	Value in 2020	Value in 2021
8415100037	Air conditioning machines less than 3 kW, of a kind designed to be fixed to a window, wall, ceiling or floor, self-contained or split-system	66,734	62,928	60,069	66,734	62,928	60,069
8415100038	Air conditioning machines 3 kW or more but less than 4 kW, of a kind designed to be fixed to a window, wall, ceiling or floor, self-contained or split-system	34,846	38,402	40,176	34,846	38,402	40,176
8415100039	Air conditioning machines 4 kW or more but less than 5 kW, of a kind designed to be fixed to a window, wall, ceiling or floor, self-contained or split-system	9,475	4,790	4,890	9,475	4,790	4,890
8415100049	Air conditioning machines 5 kW or more, of a kind designed to be fixed to a window, wall, ceiling or floor, self-contained or split-system	166,652	158,573	110,289	166,652	158,573	110,289
8415200060	Air conditioning machines of a kind used for persons, in motor vehicles	31,461	19,982	33,015	31,461	19,982	33,015
8415610020	Air conditioning machines (excl. window or wall types, self-contained) incorporating a refrigerating unit and a valve for reversal of the cooling/heat cycle	38,080	30,848	23,573	38,080	30,848	23,573
8415620063	Air conditioning machines incorporating a refrigerating unit (excl. window or wall, split self-contained or split system types, those used for persons in motor vehicles, or incorporating a valve for reversal of the cooling/heating cycle)	59,829	53,684	53,374	59,829	53,684	53,374
8415630022	Air conditioning machines not incorporating a refrigerating unit (excl. window or wall types, self-contained)	36,214	28,862	35,931	36,214	28,862	35,931
8415900066	Parts for air-conditioning machines	565,525	648,965	847,543	565,525	648,965	847,543

30

Product: 8418 Refrigerators, freezers and other refrigerating or freezing equipment, electric or other; heat pumps; parts thereof (excluding air conditioning machines of heading 8415)

HS8	Product code	Product label	World's exports to world			Vanuatu's imports from world		
			Value in 2019	Value in 2020	Value in 2021	Value in 2019	Value in 2020	Value in 2021
841810		Combined refrigerator-freezers, with separate external doors or drawers, or combinations thereof	14,099,230	15,384,681	19,597,283	31	68	143
841821		Household refrigerators, compression-type	3,961,935	4,005,950	4,664,712	74	129	159
841829		Household refrigerators, absorption-type	592,292	507,810	613,635	16	24	1
841830		Freezers of the chest type, of a capacity <= 800 l	1,543,407	2,066,717	2,389,662	249	359	311
841840		Freezers of the upright type, of a capacity <= 900 l	1,627,280	2,057,406	2,581,199	26	10	5
841850		Furniture "chests, cabinets, display counters, show-cases and the like" for storage and display, incorporating refrigerating or freezing equipment (excl. combined refrigerator-freezers with separate external doors, household refrigerators and freezers of the chest type of a capacity <= 800 l or of the upright type of a capacity <= 900 l)	6,123,093	6,583,219	7,452,794	88	211	446
841861		Heat pumps (excluding air conditioning machines of heading 8415)	2,571,918	2,867,276	4,373,797	30	11	
841869		Refrigerating or freezing equipment (excluding refrigerating and freezing furniture)	9,070,988	8,308,320	10,269,910	41	22	31
841891		Furniture designed to receive refrigerating or freezing equipment	197,173	191,752	233,769			5
841899		Parts of refrigerating or freezing equipment and heat pumps, fit for	6,385,774	6,272,599	7,744,773	102	129	103

31

Product: 8418 Refrigerators, freezers and other refrigerating or freezing equipment, electric or other; heat pumps; parts thereof (excluding air conditioning machines of heading 8415)

Product code	Product label	Australia's imports from World			Australia's imports from world		
		Value in 2019	Value in 2020	Value in 2021	Value in 2019	Value in 2020	Value in 2021
8418100001	Compression-type combined refrigerator-freezers, fitted with separate external doors, with their gross internal capacity	4,564	6,418	11,524	4,564	6,418	11,524
8418100002	Compression-type combined refrigerator-freezers, fitted with separate external doors, 200 l and over but less than 300 l gross internal capacity	26,655	27,878	35,109	26,655	27,878	35,109
8418100003	Compression-type combined refrigerator-freezers, fitted with separate external doors, 300 l and over but less than 400 l gross internal capacity	30,225	29,840	25,431	30,220	29,845	26,431
8418100004	Compression-type combined refrigerator-freezers, fitted with separate external doors, 400 l and over but less than 500 l gross internal capacity	85,748	84,638	85,152	85,748	84,638	85,152
8418100005	Compression-type combined refrigerator-freezers, fitted with separate external doors, 500 l and over gross internal capacity	254,828	303,891	310,877	254,828	303,891	310,877
8418100008	Combined refrigerator-freezers, fitted with separate external doors (excl. compression type, absorption type)	600	1,205	1,988	600	1,205	1,988
8418100030	Absorption-type combined refrigerator-freezers fitted with separate external doors	14,342	13,248	12,025	14,342	13,245	12,025
8418210009	Compression-type, household type refrigerators less than 200 L gross internal capacity	28,510	35,326	47,836	28,510	35,320	47,836
8418210010	Compression-type, household type refrigerators 200 L and over but less than 300 L gross internal capacity	4,848	4,833	5,571	4,848	4,833	5,571
8418210013	Compression-type, household type refrigerators 300 L and over gross internal capacity	2,452	3,461	1,585	2,452	3,461	1,585
8418210045	Compression-type, household refrigerators, with a gross internal capacity of 300 litres and over but less than 500 litres (excl. combined refrigerator-freezers, fitted with separate external doors)	11,863	12,955	15,392	11,863	12,955	15,392
8418290021	Household type refrigerators (excl. combined refrigerator-freezers, fitted with separate external doors and compression type refrigerators)	5,165	4,478	6,799	5,165	4,479	6,799
8418300016	Freezers of the chest type, less than 300 L gross internal capacity	6,873	12,177	13,563	6,873	12,177	13,563
8418300017	Freezers of the chest type, 300 L and over but not exc 500 L gross internal capacity	6,559	9,931	7,358	6,559	9,931	7,358
8418400016	Freezers of the upright type, less than 200 L gross internal capacity	7,378	12,841	19,889	7,378	12,841	19,889
8418400019	Freezers of the upright type, 200 L and over but not exc 900 L gross internal capacity	19,620	20,995	27,955	19,620	20,995	27,955
8418500021	Furniture (incl. chests, cabinets & display counters) for storage & display, incorporating fridge or freezing equipment (excl. fridge-freezers with separate external doors, household fridges, chest freezers <= 800L cap or upright freezers <= 900L cap)	162,836	166,696	190,687	162,836	166,696	190,687
8418610002	Heat pumps (excl. air conditioning machines, comprising a motor-driven fan and elements for changing the temperature and humidity, excluding those machines in which the humidity cannot be separately regulated)	39,746	58,518	103,110	39,746	58,518	103,110
8418690028	Ice-making machines	17,373	18,665	24,111	17,373	18,665	24,111
8418690073	Heat pumps & refrigerating or freezing equip-nes (excl. ice-making machines and air-conditioning machines in chapter 8415)	218,345	202,998	289,827	218,345	202,998	289,827
8418910048	Parts for furniture designed to receive refrigerating or freezing equipment	838	1,421	1,311	838	1,421	1,311
8418990027	Parts for condensers, evaporators	29,878	26,955	38,074	29,878	26,955	38,074
8418990049	Parts for refrigerating, freezing equipment & heat pumps (excl. condensers, evaporators and furniture designed to receive refrigerating or freezing equipment)	33,096	36,348	49,121	33,096	36,348	49,121

32

Surveillance: Other activities

- Monitoring imports by HS Codes for in-scope, out-of-scope and banned product types

- Comtrade
 - <https://comtrade.un.org/data/>
- ITC Trademap
 - <https://www.trademap.org/Index>

Example → lamps →

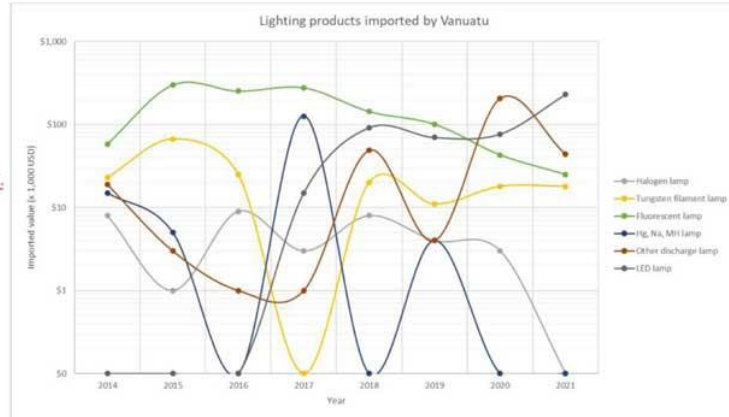


Figure 3: Graph of Vanuatu lamp import data by HS code from 2014 - 2021 (Data from trademap.org)

33

Inspection Guide for Lighting & Appliances

- Example

Minimum Energy Performance Standards

Lamps & Control Gear Handbook

Store Survey 2013

Definitions

- Lumen output or Luminous flux (lumens)**
The lumen is a unit of luminous flux, a measure of the total amount of visible light emitted by a lamp. It is akin to power in an electric heater, but the quantity is weighted to reflect varying sensitivity of the human eye to different wavelengths of light.
- Efficacy (lumens/ Watt)**
Efficacy is a word specifically referring to how *efficiently* the light source converts electrical energy into visible light. This word was chosen to separate this process from any other form of efficiency, such as the efficiency of the light fitting, reflector system or how efficient the control gear is. It is important to understand that efficacy only refers to the power consumed by the light source and the visible light the lamp produces from this consumption. The units of efficacy are lumens/watt, literally how much light is generated per unit of power consumed.
- Intensity (candela)**
Intensity is the amount of light radiated in a given direction. The superseded GLS lamp or its compact fluorescent equivalent will radiate light pretty much equally in all directions, much like the sun. So looking at it from any direction the lamp appears to have the same 'brightness' or intensity. If we now consider a reflector lamp such as the low voltage tungsten halogen MR16, we can see that it radiates in a specific direction. The reflector gathers light from non-useful directions and projects it in directions that are useful. Intensity becomes a more useful characteristic when we consider directed light such as that from reflector lamps.
The unit of intensity is the Candela (Cd).
- Illuminance (lux)**
As luminous flux travels outward from a source, it ultimately interacts with surfaces, where it will reflect, transmit, and/or be absorbed. Illuminance on a surface is a portion of emitted luminous flux that is incident on a surface area. This yields lumens per square metre, or lux the most common name for the unit of illumination.

11/11/2022

34

34

7 ANNEX IV – TRAINING PHOTOS



Mr. Misel Sisi, Manager, Department of Energy, Delivered Welcoming Remarks on MV&E Training Workshop for the "Enhance Vanuatu's Market for Energy Efficient Appliances" Project and Discussed with the Project Team on Progress and Challenges



DoE Participants Engaged in Training Activity





Mr. Tony, Controller Enforcement Manager, Vanuatu Customs and Inland Revenue Department, Discussing Needs on Training and Sharing Current Practices on Inspection Procedures and Import Application Processing of Regulated Products under MEPSL Programme



Mr. Eyal Tendler, Director, Computer World (Electrical Appliance Retail Store), Exchanging Opinions about MEPSL Programme with DoE Officers and the Project Team





Project Team and DoE Officers Visited and Inspected MEPSL Regulated Products at Computer World (Retail Store)



Inspected MEPSL Regulated Products at Computer World (Retail Store)





Inspected MEPSL Regulated Products at Wilco (Retail Store)



Inspected MEPSL Regulated Products at Wilco (Retail Store)





Inspected MEPSL Regulated Products at Rapid Electrical (Retail Store)



Project Team Discussed with Sales Manager on Appliance Financing at Rapid Electrical (Retail Store)





DoE Participants Engaged in Training Activity



Project Team Deliver a Training Session 1 on MV&E to DoE Officers





Training Session 2 – DoE and Customs Officials, held on November 10, 2022, at the Department of Energy, Port Vila, Vanuatu



DoE and Customs Officials Engaged in Training Activity





Project Team Observed Physical Inspection of Imported MEPS-Regulated Goods with the Customs Department Officers



Project Team Discussed with Custom Official on Inspection of Imported MEPS-Regulated Goods





Project Team with DoE Officials Inspected the Imported Used Household Refrigerator



DoE Officials Inspected Imported Refrigerator

