HOUSEHOLD RESPONSE TO DYNAMIC PRICING OF ELECTRICITY—A SURVEY OF THE EXPERIMENTAL EVIDENCE

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January 10, 2009

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HOUSEHOLD RESPONSE TO DYNAMIC PRICING OF ELECTRICITY—A SURVEY OF THE EXPERIMENTAL EVIDENCE

Since the energy crisis of 2000-2001 in the western United States, much attention has been given to boosting demand response in electricity markets. One of the best ways to let that happen is to pass through wholesale energy costs to retail customers. This can be accomplished by letting retail prices vary dynamically, either entirely or partly. For the overwhelming majority of customers, that requires a changeout of the metering infrastructure, which may cost as much as \$40 billion for the US as a whole. While a good portion of this investment can be covered by savings in distribution system costs, about 40 percent may remain uncovered. This investment gap could be covered by reductions in power generation costs that could be brought about through demand response. Thus, state regulators in many states are investigating whether customers will respond to the higher prices by lowering demand and if so, by how much.

To help inform this assessment, we survey the evidence from the 15 most recent experiments with dynamic pricing of electricity. We find conclusive evidence that households (residential customers) respond to higher prices by lowering usage. The magnitude of price response depends on several factors, such as the magnitude of the price increase, the presence of central air conditioning and the availability of enabling technologies such as two-way programmable communicating thermostats and always-on gateway systems that allow multiple end-uses to be controlled remotely. Across the range of experiments studied, time-of-use rates induce a drop in peak demand that ranges between three to six percent and critical-peak pricing tariffs induce a drop in peak demand that ranges between 13 to 20 percent. When accompanied with enabling technologies, the latter set of tariffs lead to a drop in peak demand in the 27 to 44 percent range.

1.0 INTRODUCTION

The optimality of peak load pricing of electricity is well established in the literature on public utility economics.² To maximize the social surplus, prices during the off peak period should be set equal to the marginal cost of energy and prices during the peak period should be set equal to the marginal cost of energy and capacity. However, practice has vastly lagged theory. There are several reasons, with the foremost being the cost of installing the advanced metering infrastructure (AMI) that would allow peak load pricing to be implemented. For the US as a whole, this cost may be as high as \$40 billion, as shown later.

² For a survey, see Crew, Fernando and Kleindorfer (1995). A case for dynamic as opposed to static time-varying rates was provided by Vickrey (1971). Chao (1983) introduced uncertainty into the analysis. Littlechild (2003) made a case for passing through wholesale costs to retail customers. Borenstein (2005) compared the efficiency gains of dynamic and static time-varying rates.

But an equally important reason is political, which stems from the fear of a consumer backlash that could ensue as higher peak prices are implemented.³ Of course, lower off-peak prices would be implemented simultaneously so that the customer with the load profile of the class would see no change in bill. In fact, those with higher load factors than the class profile would see lower bills. But those with poorer load factors would be instant losers (unless they curtailed peak usage) and that problem has stymied innovate rate design.

However, there are signs of change in the policy-setting environment. It is now widely recognized that the energy crisis in the Western US that occurred during the years 2000-01 was caused in part by a failure to engage the demand side of the California power market. When prices skyrocketed in wholesale markets, retail customers had no incentive to reduce demand. Governor Gray Davis famously observed that he could have solved the crisis in 20 minutes had he been able to pass through the rising prices to customers. By freezing retail prices, he rendered inoperative the automatic stabilizer that could have brought demand and supply back into balance.⁴

After the crisis, twenty one economists put forward a manifesto which argued:⁵

Any structural model for the industry should include a mechanism for charging consumers for the cost of the production and delivery of electricity at the time of its consumption. Electricity at midnight in April is completely different from electricity at noon on a hot August day. ...Prices to most end users don't signal when electricity is cheap or dear for the industry to produce. Nor are consumers offered the true economic benefit of their conservation efforts at times of peak demand. Customers suffer further when unchecked peak demands grow too fast, pushing up costs for all. Wholesale electricity markets also become more volatile and subject to manipulation when rising prices have no impact on demand. Indeed, a functioning demand side to the electricity market in California would have greatly reduced the likely private benefits, and consequent social cost, of any strategic behavior engaged in during the crisis...Regardless of other reform efforts that are pursued in California, real-time pricing or other forms of flexible pricing is a key to enhanced conservation, more efficient use of electricity, and the avoidance of both unnecessary new power plants as well as concerns about the competitiveness of wholesale electricity markets.

³ Faruqui (2007) and Wolak (2007).

⁴ Borenstein (2002) and Faruqui, Chao, Niemeyer, Platt and Stahlkopf (2001a) and (2001b).

⁵ Bandt, Campbell, Danner, Demsetz, Faruqui, Kleindorfer, Lawrence, Levine, McLeod, Michaels, Oren, Ratliff, Riley, Rumelt, Smith, Spiller, Sweeney, Teece, Verleger, Wilk and Williamson (2003).

The manifesto left two questions unanswered. First, whether or not customers would respond to higher prices by reducing demand.⁶ And second, whether it would make economic sense to equip ten million residential and small commercial and industrial customers with the AMI that would be necessary to transmit such dynamic price signals to them.⁷ To answer these questions, the California Public Utilities Commission (CPUC) initiated a proceeding on advanced metering, demand response and dynamic pricing.⁸

As part of the proceeding, the state carried out an elaborate experiment with dynamic pricing. It showed conclusively that customers responded to high prices by lowering peak usage by 13 percent.⁹ The three investor-owned utilities in the state relied on the results from the experiment to develop their AMI business cases. They showed that while AMI yielded many operational benefits to the distribution system, such benefits only covered about sixty percent of the total investment. The remaining forty percent had to be covered through demand response.

The CPUC has approved all three business cases. Over the next five years, California will deploy 11.8 million smart meters for electricity (and about five million for gas) for a total investment of \$4.564 billion.¹⁰ Capitalizing on this transformation of the metering landscape, the CPUC issued a decision this past summer that calls for placing all customers who have advanced meters on critical-peak pricing.¹¹ If dynamic pricing becomes the default tariff, substantial benefits can accrue to customers. If it is offered only as an optional tariff, benefits would be about a quarter to a tenth as large.¹²

⁶ This question was answered at least temporarily in San Diego where wholesale prices were allowed to flow through to retail customers in the summer of 2000. When prices doubled, customers lowered their usage by 13 percent. See Reiss and White (2008).

⁷ The question of whether meter changeout is cost-effective does not arise for large commercial and industrial customers since such a changeout is prima facie cost-effective. In addition, there is substantial evidence on the price responsiveness of such customers. See, for example, Taylor, Schwarz and Cochell (2005) and the case studies in Faruqui and Eakin (2000) and (2002).

⁸ CPUC R. 02-06-001. <u>http://docs.cpuc.ca.gov/published/proceedings/R0206001.htm</u>.

⁹ Faruqui and George (2005), Herter (2007) and Herter, McAuliffe and Rosenfeld (2007).

¹⁰ California Energy Commission (2008). In addition to the electric meters, about 5 million gas meters are also being upgraded.

¹¹ CPUC, Decision adopting dynamic pricing timetable and rate design guidance for Pacific Gas & Electric Company, D. 08-07-045, July 31, 2008.

¹² Pfannenstiel and Faruqui (2008).

Similar discussions are taking place in many jurisdictions throughout North America, spurred in part by two federal laws.¹³ A survey of state regulatory activity carried out in August 2008 found that 38 commissions had initiated regulatory consideration of smart meters and demand response in response to federal legislation and 32 had completed their consideration.¹⁴

Echoing views that were espoused in the 21 Economists Manifesto, Frederick Butler of the New Jersey Board of Public Utilities Commission, who is also the president of the National Association of Regulatory Utility Commissioners, reminded EnergyWashington in December 2008 that for more than a century "most people have paid for their electricity at the same rate every day of every year, every hour of every day." Butler said, "That's going to have to change," noting that "If you're going to have a smart grid, that allows you to measure and have two-way communication between the end-use premises, the utility company, the RTO, and other entities, rates will have to change to be more time-of-use rates or critical peak period rates."

The momentum toward dynamic pricing and demand response has also extended to wholesale markets. Many regional transmission organizations and independent system operators around the US including those in California, the Midwest, New England and PJM are giving serious consideration to introducing demand response in wholesale markets. A recent analysis showed that even a five percent reduction in US demand during the top one percent of the hours of the years would yield a present value of \$35 billion in benefits.¹⁵

To effectuate demand response, some type of dynamic pricing will have to be instituted in retail markets.¹⁶ The central question in all of these assessments is: Will customers respond to higher prices by lowering peak demand and if so, by how much? The answer will help state regulators determine whether or not to proceed with authorizing the deployment of AMI in their jurisdictions. The question applies a fortiori to residential and small commercial and industrial

¹³ The Energy Policy Act of 2005 and The Energy Independence and Security Act of 2007 ask state commissions to consider the deployment of smart meters and demand response. The latter act also asks the Federal Energy Regulatory Commission to carry out a state-by-state assessment of the potential for demand response.

¹⁴ US Demand Response Coordinating Committee, (2008).

¹⁵ Faruqui, Hledik, Newell and Pfeiffenberger (2007). With updated assumptions about the cost of peaking capacity, the benefit estimate might be closer to \$66 billion.

¹⁶ Wellinghoff and Morenoff (2007).

customers because only five percent are equipped with smart meters.¹⁷ In the US, there are a total of 144 million customers. Of this number, the overwhelming majority –some 125 million—are residential.¹⁸ They account for a third of over-all energy consumption and for a larger share of peak demand.

The cost of upgrading all residential meters in the US would be staggering. Using the California cost estimates as a proxy, the nationwide cost would be around \$40 billion. Is it worthwhile to pursue AMI? Yes, if two conditions are met. First, AMI is accompanied by dynamic pricing. This represents a major change in the pricing paradigm and is the subject of much deliberation by state commissions. Second, if customers respond to dynamic pricing sufficiently to offset the net investment in AMI (i.e., that amount which is not offset by savings in distribution system costs). That, of course, is an empirical issue and is the focus on this paper.

In Section 2, we provide an overview of the most recent 15 pricing experiments. We tabulate their design characteristics and summarize the analytical process through which the experimental data are analyzed. In Section 3, we review in detail the design of each individual experiment and present its results. In Section 4, we compare the results across experiments and illustrate the likely effect of dynamic pricing on customer peak loads by relying on the results of one widely-cited pricing experiment. In Section 5, we present our conclusions.

2.0 THE FIFTEEN EXPERIMENTS

In the late 1970s and early 1980s, the first wave of electricity pricing experiments was carried out under the auspices of the Federal Energy Administration. Those experiments were focused on measuring customer response to simple (static) time-of-day and seasonal rates.¹⁹ The data from the top five experiments were analyzed by Christensen Associates for the Electric Power Research Institute.²⁰ The results were conclusive: customers responded to higher prices during the peak period by reducing peak period usage and/or shifting it to less expensive off-

¹⁷ FERC (2008).

¹⁸ http://www.eia.doe.gov/cneaf/electricity/esr/table5.html.

¹⁹ Faruqui and Malko (1983).

²⁰ Caves, Christensen, and Herriges (1984).

peak periods. The results were consistent around the country once weather conditions and appliance holdings were held constant. Customer response was higher in warmer climates and for customers with all electric homes. The elasticity of substitution for the average customer was 0.14. Over the entire set of customers, it ranged between 0.07 and 0.21.

However, despite the conclusive findings, time-varying rates were not widely accepted across the country. There were three reasons for this. First, the high cost of time-of-use metering. Second, the peak periods that were offered in these rate designs were too broad to garner customer acceptance. And third, the utilities did not market the programs effectively. Most customers did not even know such rates existed.

California's energy crisis rekindled interest in time-varying rates but not of the garden variety (traditional, static time-of-use rates). A variety of academics, researchers and consultants called for the institution of rates that would be dynamically dispatchable during critical-price periods. These occur typically during the top one percent of the hours of the year where somewhere between 9-17 percent of the annual peak demand is concentrated. It is very expensive to serve power during these critical periods and even a modest reduction in demand can be very cost-effective. In addition, the introduction of digital technology in meters has brought with it the availability of AMI, making dynamic pricing a cost-effective option in most situations.

The experimental designs are shown in Table 1. All experiments are based on panel data, involving repeated measurements on a cross-section of customers. Some of the customers are placed on the dynamic pricing rate (or rates) and fall into the treatment group. Others stay on existing rates and fall into the control group. Technically, the control group should be randomly chosen. Otherwise, the design becomes a quasi experiment. The better designs feature measurement during the pre-treatment period which allows self-selection bias in the treatment group to be detected. It also allows for the application of the "difference in differences" estimator which computes the difference in usage between the treatment and pre-treatment periods and subtracts from it the pre-existing difference between treatment and control group customers. Finally, the superior designs feature multiple price points, allowing for the estimation

of demand models and price and substitution elasticities. Otherwise, all that can be done is a comparison of means using either ANOVA or ANCOVA. The results then are only valid for the rates tested in the experiment.

One of the versatile model specifications is the constant elasticity of substitution (CES) demand system. As an example, consider an experimental rate with peak and off-peak pricing periods.

Equation (1) depicts the substitution equation. The equation expresses the peak to offpeak quantity ratio as a function of the peak to off-peak price ratio, a weather term representing the difference in cooling degree hours between the peak and off peak periods²¹ and fixed effects variable for each customer.

$$\ln\left(\frac{Q_p}{Q_{op}}\right) = \alpha + \sigma \ln\left(\frac{P_p}{P_{op}}\right) + \delta(CDH_p - CDH_{op}) + \sum_{i=1}^N \theta_i D_i + \varepsilon$$
(1)

where

 Q_p = average energy use per hour in the peak period for the average day

 Q_{op} = average energy use per hour in the off-peak period for the average day

 σ = the elasticity of substitution between peak and off-peak energy use (following convention, this is taken to be a positive number for substitutes and a negative number for complements)

 P_p = average price during the peak pricing period

 P_{op} = average price during the off-peak pricing period

 δ = measure of weather sensitivity

 CDH_{p} = cooling degree hours per hour during the peak pricing period

 CDH_{op} = cooling degree hours per hour during the off-peak pricing period

 θ_i = fixed effect coefficient for customer *i*

²¹ The difference in cooling degree hours per hour between peak and off-peak periods is used rather than the ratio because on some days, there are zero cooling degree hours in the off-peak period and using the ratio would result in division by zero on these days.

 D_i = a binary variable equal to 1 for the *i*th customer, 0 otherwise, where there are a total of *N* customers.

 ε = random error term

Equation (2) expresses daily energy use as a function of daily average price, daily cooling degree hours and the fixed effects variables.

$$\ln\left(Q_{d}\right) = \alpha + \eta_{d}\ln\left(P_{d}\right) + \delta(CDH_{d}) + \sum_{i=1}^{N}\theta_{i}D_{i} + \varepsilon \qquad (2)$$

where

 Q_d = average daily energy use per hour

 η_d = the price elasticity of demand for daily energy (defined below)

 P_d = average daily price (e.g., a usage weighted average of the peak and off-peak prices for the day)

 CDH_d = cooling degree hours per hour during the day

 ε = regression error term

The two summary measures of price responsiveness in the CES demand system are the elasticity of substitution (σ) and the daily price elasticity of demand (η).

It is plausible that the elasticity of substitution and/or the daily price elasticity would differ across customers who have different socio-economic characteristics (e.g., different appliance ownership, different income levels, etc.). The elasticity may also vary between hot and cool days. The CES model can be modified to allow the elasticities to vary with weather and socio-economic factors, such as central air conditioning (CAC) ownership. Equation (3) provides an example of the substitution equation that allows price responsiveness to vary with CAC ownership and weather. Equation (4) shows how the elasticity of substitution would be calculated from this model specification. Equations (5) and (6) show the demand models for daily energy use and the corresponding equation for the daily price elasticity as a function of weather and CAC ownership.

$$\ln\left(\frac{Q_{p}}{Q_{op}}\right) = \alpha + \sum_{i=1}^{N} \theta_{i} D_{i} + \sigma \ln\left(\frac{P_{p}}{P_{op}}\right) + \delta(CDH_{p} - CDH_{op}) + \lambda(CDH_{p} - CDH_{op}) \ln\left(\frac{P_{p}}{P_{op}}\right) + \phi(CAC) \ln\left(\frac{P_{p}}{P_{op}}\right) + \varepsilon$$
(3)

The elasticity of substitution (ES) in this model is a function of three terms, as shown below:

$$ES = \sigma + \lambda (CDH_p - CDH_{op}) + \phi (CAC)$$
(4)

Other customer characteristics, such as income, household size, and number of people in the household, may also influence the elasticities in the CES model. They can be included in the specification by introducing additional price interaction terms in a similar manner to the CAC and weather terms shown above.

$$\ln(Q_D) = \alpha + \sum_{i=1}^{N} \theta_i D_i + \eta \ln(P_D) + \rho(CDH_D) + \chi(CDH_D) \ln(P_D) + \xi(CAC) \ln(P_D) + \varepsilon$$
(5)

where

 Q_D = average daily energy use per hour

 η = the daily price elasticity

 P_D = average daily price

 ρ = measure of weather sensitivity

 χ = the change in daily price elasticity due to weather sensitivity

 CDH_D = average daily cooling degree hours per hour (base 72 degrees) ξ = the change in daily price elasticity due to the presence of central air conditioning CAC = 1 if a household owns a central air conditioner, 0 otherwise θ_i = fixed effect for customer *i* D_i = a binary variable equal to 1 for the i^{th} customer, 0 otherwise, where there are a total of N customers.

 ε = error term.

The composite daily price elasticity in this model is a function of three terms, as shown below:

$$\text{Daily}=\eta + \chi(CDH_D) + \xi(CAC) \tag{6}$$

| No | State/ Province | Experiment | Utility | Year | Number of Customers | Number of Rates Tested | Link to Figure 1 |
|----|--------------------------------|--|---|-----------------------------|--|--------------------------------|----------------------------------|
| 1 | California | Anaheim Critical Peak Pricing Experiment | Anaheim Public Utilities (APU) | 2005 | 52 control, 71 treatment | 1 | Anaheim |
| 2 | California | California Automated Demand Response System Pilot (ADRS) | Pacific Gas & Electric (PG&E), Southern California Edison (SCE) and San Diego Gas & Electric (SDG&E) | 2004-2005 | I-2005 In 2004: 104 control, 122 treatment In 2005: 101 control, 98 treatment | | ADRS-04, ADRS-05 |
| 3 | California | California Statewide Pricing Pilot (SPP) | Pacific Gas & Electric (PG&E), Southern California Edison (SCE) and San Diego Gas & Electric (SDG&E) | 2003-2004 | 2,500 customers | 3 | SPP, SPP-A, SPP-C |
| 4 | Colorado | Xcel Experimental Residential Price Response Pilot Program | Xcel Energy | 2006-2007 | 1350 control, 2349 treatment | 3 | XCEL-TOU, XCEL-CPP, XCEL-CTOU |
| 5 | Florida | The Gulf Power Select Program | Gulf Power | 2000-2001 | 2300 customers participating in the RSVP program | 2 | GulfPower-1, GulfPower-2 |
| 6 | France | Electricite de France (EDF) Tempo Program | Electricite de France (EDF) | Since 1996 | 96 400,000 customers | | - |
| 7 | Idaho | Idaho Residential Pilot Program | Idaho Power Company | 2005-2006 | TOD Program- 420 control, 85 treatment EW Program- 355 control, 68 treatment | 2 | Idaho |
| 8 | Illinois | The Community Energy Cooperative's Energy-Smart Pricing Plan (ESPP) | Commonwealth Edison | 2003-2005 | 1,500 customers | 2 | ESPP |
| 9 | Missouri | AmerenUE Residential TOU Pilot Study | AmerenUE | 2004-2005 | TOU - 89 control, 88 treatment TOU/CPP- 89 control, 85 treatment TOU/CPP w/ Technology- 117 control, 77 treatment | 2 | Ameren-04, Ameren-05 |
| 10 | New Jersey | GPU Pilot | GPU | 1997 | Not Available | 2 | GPU |
| 11 | New Jersey | Public Service Electric and Gas (PSE&G) Residential Pilot Program | Public Service Electric and Gas Company (PSE&G) | 2006-2007 | 450 control, 836 treatment | 1 | PSE&G |
| 12 | New South Wales (Australia) | Energy Australia's Network Tariff Reform | Energy Australia | 2005 | TOU program: 50,000 customers SPS: 1300 treatment | Tested several dynamic tariffs | Australia |
| 13 | Ontario (Canada) | Ontario Energy Board Smart Price Pilot | Hydro Ottawa | 2006-2007 | 125 control, 373 treatment | 3 | Ontario-1, Ontario-2 |
| 14 | Washington | Puget Sound Energy (PSE)'s TOU Program | Puget Sound Energy | 2001-2002 300,000 customers | | 1 | PSE |
| 15 | Washington and Oregon | Olympic Peninsula Project | Bonneville Power Administration, Clallam County PUD, The City of Port Angeles, Portland General Electric, and PacifiCorp | 2005 | 28 control, 84 treatment | | Olympic P. |

Table 1- Overview of the Experiments

3.0 EXPERIMENT-BY-EXPERIMENT ASSESSMENT

This section provides information for each of the 15 experiments. Salient design features are presented along with the estimated impacts and price elasticities.

3.1 CALIFORNIA- ANAHEIM CRITICAL PEAK PRICING EXPERIMENT

The City of Anaheim Public Utilities (APU) conducted a residential dynamic pricing experiment between June 2005 and October 2005.²² A total of 123 customers participated in the experiment: 52 in the control group and 71 in the treatment group. Despite its name, this experiment did not provide a critical peak pricing rate to participants. Instead, it provided them a rebate for each kWh reduction during critical times. The magnitude of the peak time rebate (PTR) was \$0.35 for each kWh reduction below the reference level peak-period consumption on non-CPP days (i.e., the baseline consumption). The rate design is presented in Table 2.

| Group | Charge | Applicable Period |
|-----------|--|--|
| Control | Standard increasing-block residential tariff: \$0.0675/kWh if consumption <=240kWh per month \$0.1102/kWh if consumption >240kWh per month | All hours |
| Treatment | Standard increasing-block residential tariff | All hours except except peak hours (12 a.m 6 p.m.) on CPP days |
| Treatment | \$0.35 rebate for each kWh reduction relative to their typical peak consumption on non-CPP days. | Peak hours (12 a.m 6 p.m.) on CPP days |

Table 2- Anaheim PTR Rate Design

Statistical comparisons during the pre-treatment period between treatment and control group customers were not statistically significant indicating that the two groups were balanced and there was no self-selection bias.

The data showed that the treatment group used 12 percent less electricity on average during the peak hours of the CPP days than the control group. Demand response by treatment customers was greater on higher temperature CPP days than on lower temperature CPP days.

²² Wolak (2006).

3.2 CALIFORNIA- AUTOMATED DEMAND RESPONSE SYSTEM PILOT²³

California's Advanced Demand Response System (ADRS) pilot program was carried out on a subset of the customers who were included in the Statewide Pricing Pilot which is discussed in the next sub-section. The experiment was initiated in 2004 and extended through the end of 2005. ADRS operated under a critical peak pricing tariff that was identical to that in the SPP which was supported with a residential-scale, automated demand response technology. Participants of the pilot installed the GoodWatts system, an advanced home climate control system that allowed users to web-program their preferences for the control of home appliances. Under the CPP tariff, prices were higher during the peak period (2 p.m. to 7 p.m. on weekdays). All other hours, weekends, and holidays were subject to the base rate. When the "super peak events" were called, the peak price was three times higher than the regular peak price.

Program participants achieved substantial load reductions in both 2004 and 2005 compared to the control group. Load reductions on super peak event days were consistently about twice the size of load reductions during the peak periods on non-event days. Peak reductions were as high as 51 percent on event days and 32 percent on non-event days. Enabling technology emerged as the main driver of the load reductions especially on super peak event days and for the high consumption customers. Overall, load reductions of the ADRS participants were consistently larger than those of the other demand response program participants without the technology.

Table 3 presents the impact estimates from the ADRS for high consumption customers on CPP event days and non-event days.

| | Event I | Days | Non-Event Days | | |
|--------------|---------------------------|-------------|---------------------------|-------------|--|
| Program Year | Average Reduction (kW) | % Reduction | Average Reduction (kW) | % Reduction | |
| 2004 2005 | 1.84 1.42 | 51% 43% | 0.86 0.73 | 32% 27% | |

 Table 3- Peak Period Load Reductions for High Consumption Customers

²³ Rocky Mountain Institute (2006).

3.3 CALIFORNIA- STATEWIDE PRICING PILOT²⁴

California's three investor-owned utilities, Pacific Gas & Electric (PG&E), Southern California Edison (SCE), and San Diego Gas & Electric (SDG&E), together with the two regulatory commissions conducted the Statewide Pricing Pilot (SPP) that ran from July 2003 to December 2004 to test the impact of several time-varying rates. The SPP included about 2,500 participants including residential and small-to-medium commercial and industrial (C&I) customers. SPP tested several rate structures:

• TOU-only rate where the peak price was twice the value of the off-peak price.

• CPP rate where the peak price during the critical days was roughly five times greater than the off-peak price; on non-critical days, a TOU rate applied. The SPP tested two variations of the CPP rates.

• The CPP-F rate had a fixed period of critical peak and day-ahead notification. CPP-F customers did not have an enabling technology.

• The CPP-V rate had a variable-length of peak duration during critical days and day-of notification. CPP-V customers had the choice of adopting an enabling technology.

The SPP utilized the CES demand model described in Section 2.0. In this paper, we cover only the residential customer impacts for three rate structures: CPP-F, TOU, and CPP-V.

CPP-F Impacts

The average price for customers on the standard rate was about \$0.13 per kWh. Under the CPP-F rate, the average peak-period price on critical days was roughly \$0.59 per kWh, the peak price on non-critical days was \$0.22 per kWh, and the average off-peak price was \$0.09 per kWh. CPP-F rate impacts are as follows:

• On critical days, statewide average reduction in peak-period energy use was estimated to be 13.1 percent. Impacts varied across climate zones from a low of 7.6 percent to a high of 15.8 percent.

²⁴ Charles River Associates (2005), Faruqui and George (2005), Herter (2007) and Herter, McAuliffe and Rosenfeld (2007).

• The average peak-period impact on critical days during the inner summer months (July- September) was estimated to be 14.4 percent while the same impact was 8.1 percent during the outer summer months (May, June, and October).

• On normal weekdays, the average impact was 4.7 percent, with a range across climate zones from 2.2 percent to 6.5 percent.

• No change in total energy use across the entire year was found based on the average SPP prices.

• The impact of different customer characteristics on energy use by rate period was also examined. Central AC ownership and college education are the two customer characteristics that were associated with the largest reduction in energy use on critical days.

Table 4- Residential CPP-F Rate Impacts on Critical Days for Inner Summer Months (July, August, September)

| Year | | | Start Value (kWh/hr) | Impact (kWh/hr) | Elasticity Estimate | T-stat | Impact (%) |
|------|-------------|---------------------------|-------------------------|--------------------------------|------------------------|------------------------|-------------------------|
| 2003 | Rate Period | Peak Off-peak Daily | 1.28 0.8 0.9 | -0.163 0.021 -0.018 | - | -20.94 7.8 -6.88 | -12.71 2.57 -1.95 |
| | Elasticity | Substitution Daily | - | - 0.086 -20.51 - 0.032 -6.8 | - | | |
| 2004 | Rate Period | Peak Off-peak Daily | 1.28 0.8 0.9 | -0.178 0.01 -0.029 | - - | -18.49 2.95 -8.7 | -13.93 1.25 -3.24 |
| | Elasticity | Substitution Daily | - | - | 0.087 -0.054 | -16.84 -8.55 | - |

Notes:

[1] Estimations are based on average customer approach. The average customer approach involves using the input values (e.g., weather, AC saturations and starting energy use values by rate period) for the average customer across all climate zones.

[2] All the numbers are based on average critical day weather in 2003/2004.

TOU Impacts

The average price for customers on the standard rate was about \$0.13 per kWh. Under the TOU rate, the average peak-period price was roughly \$0.22 per kWh and the average offpeak price was \$ 0.09 per kWh. • The reduction in peak period energy use during the inner summer months of 2003 was estimated to be 5.9 percent. However, this impact completely disappeared in 2004.

• Due to small sample problems in the estimation of TOU impacts, normal weekday elasticities from the CPP-F treatment may serve as better predictors of the impact of TOU rates on energy demand than the TOU price elasticity estimates.

CPP-V Impacts

The average price for customers on the standard rate was about \$0.14 per kWh. Under the CPP-V rate, the average peak-period price on critical days was roughly \$0.65 per kWh and the average off-peak price was \$0.10 per kWh. This rate schedule was tested on two different treatment groups. Track A customers were drawn from a population with energy use greater than 600kWh per month. In this group, average income and central AC saturation was much higher than the general population. Track A customers were given a choice of installing an enabling technology and about two thirds of them opted for the enabling technology. The Track C group was formed from customers who previously volunteered for a smart thermostat pilot. All Track C customers had central AC and smart thermostats. Hence, two-thirds of Track A customers and all Track C customers had enabling technologies.

• As shown in Table 5, Track A customers reduced their peak-period energy use on critical days by about 16 percent (about 25 percent higher than the CPP-F rate impact).

• Track C customers reduced their peak-period use on critical days by about 27 percent.

Comparing the CPP-F and the CPP-V results suggest that usage impacts are significantly larger with an enabling technology than without it.

Table 5- Residential CPP-V Rate Impacts for Summer for All Customers

| | | | Start Value (kWh/hr) | Impact (kWh/hr) | Elasticity Estimate | t-stat | Impact (%) |
|----------------|-------------|--------------------------------|-------------------------|--------------------|------------------------|--------|------------|
| | | Peak | 2.14 | -0.3374 | - | -10.89 | -15.76 |
| | Rate Period | Off-peak | 1.33 | 0.0445 | - | 4.26 | 3.34 |
| ◄ | Kate Feriou | Daily | 1.46 | -0.0187 | - | -1.71 | -1.28 |
| Track | | Weekend Daily | 1.3 | 0.0173 | - | 2.72 | 1.33 |
| L _r | | Substitution | - | - | -0.111 | -11.76 | - |
| | Elasticity | Daily | - | - | -0.027 | -1.7 | - |
| | | Weekend Daily | - | - | -0.043 | -2.74 | - |
| | | Peak | 2.33 | -0.635 | - | -35.03 | -27.23 |
| | Rate Period | Off-peak | 1.26 | 0.044 | - | 3.19 | 3.52 |
| | Kate Period | Daily | 1.43 | -0.059 | - | -9.85 | -4.17 |
| U | | Weekend Daily | 1.34 | 0.016 | - | 4.1 | 1.2 |
| Track | | Substitution | - | - | -0.077 | -10.61 | - |
| Tr | | Technology Impact-Substitution | - | - | -0.214 | -24.04 | - |
| | Elasticity | Daily | - | - | -0.044 | -3.49 | - |
| | | Technology Impact-Daily | - | - | -0.019 | -3.49 | - |
| | | Weekend Daily | - | - | -0.041 | -4.12 | - |

Notes:

[1] Estimations are based on average customer approach.

[2] Track A analysis was conducted for summer 2004.

[3] Track C analysis pools summers 2003 and 2004 and estimates a single model.

3.4 COLORADO- XCEL ENERGY TOU PILOT²⁵

In the summer of 2006, Xcel Energy initiated a pilot program that tested the impact of TOU and CPP rates, as well as enabling technologies, on demand in the Denver metropolitan area. The effective treatment period lasted about a year, from July 15, 2006 through July 15, 2007. Approximately 3,700 residential customers initially volunteered into the pilot program; approximately 26 percent of those customers left the pilot by the end, leaving a final sample of about 2,900 participants.²⁶ The program made use of Advanced Meter Reading (AMR) infrastructure. All customers had interval meters installed, prior to the pilot program, which could wirelessly transmit consumption to mobile vehicles collecting the household data. Some customers were offered enabling technologies—AC cycling switches and Programmable Communicating Thermostats (PCT)—in addition to the tested rate structures. Customers were subject to one of the three rate options:

• Time-of-use (RTOU)

²⁵ Based on Energy Insights, Inc, (2008a) and (2008b).

²⁶ The report notes that, because customers who want to participate are included in the pilot, there is an inherent self selection bias involved.

• Higher price during on-peak periods and a lower price during offpeak periods

• Critical peak (RCPP)

• Critical peak prices up to 10 summer days; lower off-peak prices at all other times

• Notification of the peak days by 4 pm the day before.

• Time-of-use+ critical peak (RCTOU)

• Higher on-peak price (lower than the RTOU on-peak prices), lower off-peak prices, and critical peak prices up to 10 summer days

Table 6 illustrates the demand response impacts from the treatment groups during critical peak, on-peak, and off-peak hours in the summer months of pilot period.²⁷ All results presented below were determined to be statistically significant. Participants subject to critical peak pricing reduced demand during peak hours substantially more so than customers not subject to CPP. Nevertheless, all groups experienced some reduction in demand. Important to note again, however, is that self-selection may have played a role in the observed demand response impacts.

| Rate | Enabling Technology | Central AC | Critical Peak | On Peak | Off Peak |
|------|------------------------|------------|---------------|---------|----------|
| TOU | None | No | - | -10.63% | -2.95% |
| TOU | None | Yes | - | -5.19% | -0.27% |
| CPP | None | No | -31.91% | - | -0.08% |
| CPP | None | Yes | -38.42% | - | 0.59% |
| CPP | AC Cycling Switch | Yes | -44.81% | - | 1.34% |
| CTOU | None | No | -15.12% | -2.51% | 8.69% |
| CTOU | None | Yes | -28.75% | -8.21% | 3.56% |
| CTOU | AC Cycling Switch | Yes | -46.86% | -10.63% | 4.00% |
| CTOU | PCT | Yes | -54.22% | -10.29% | 2.96% |

Table 6- Demand Response Impacts

²⁷ As defined above, the summer months of the pilot included June, July, August, and September. As the pilot started in July of 2006 and ended in July of 2007, impacts were not measured for the months of June of 2006, and August and September of 2007.

Xcel Energy notes in the conclusion to its report that the pilot was conducted as a proof of concept rather than a technology test.²⁸ While the demand reduction was significant, the meters implemented in the pilot were too expensive to make the offerings cost-effective.

3.5 FLORIDA- THE GULF POWER SELECT PROGRAM²⁹

In 2000, Gulf Power started a unique demand response program that provides customers with three different service options as described below.

• The standard residential service (RS) pricing option which involved a standard flat rate with no time varying rates.

• A conventional TOU pricing option (RST) which is a two-period TOU tariff.

• The Residential Service Variable Price (RSVP) pricing option which is a three-period CPP tariff.

Under the RSVP option, the energy company provides the price signals and customers modify their usage patterns through a combination of the price signals and advanced metering and appliance control. Gulf Power markets the RSVP option under the GoodCents Select program and charges the participants a monthly participation fee. By the end of 2001, approximately 2,300 homes were served by the RSVP.

Table 7 shows the rates under the Gulf Power demand response program.

Table 7- Residential Tariffs for Summer Months

²⁸ Energy Insights, Inc. (2008b).

²⁹ See Appendix B of Borenstein, Jaske, and Rosenfeld (2002), which is adapted from Levy, Abbott and Hadden (2002).

| Program | Period | Charge | Applicable |
|---------|----------|--------------|--------------------------------|
| RS | Base | \$0.057/kWh | All hours |
| RST | Off-peak | \$0.027/kWh | 12 a.m12 p.m. and 9 p.m12 a.m. |
| RST | Peak | \$0.104/kWh | 12 p.m 9 p.m. |
| RSVP | Off-peak | \$0.035/kWh | 12 a.m6 a.m. and 11 p.m12 a.m. |
| RSVP | Mid-peak | \$0.046 /kWh | 6 a.m11 a.m. and 8 p.m11 p.m. |
| RSVP | Peak | \$0.093/kWh | 11 a.m8 p.m. |
| RSVP | CPP | \$0.29/kWh | When called |

Gulf Power reports the base coincident peak demand as 6.1 KW per household (hh). RSVP program performance results presented in Table 8 show that RSVP program participants reduce their demand by 2.75 KW per household during the critical peak period corresponding to a 41 percent reduction in energy usage during the critical peak period.

Table 8- RSVP Program Performance by Period

| Impact Type | Period | Impact |
|--------------------------|-----------------------|-------------------------|
| Average Demand Reduction | Peak Critical Peak | 2.1 kW/hh 2.75 kW/hh |
| Average Energy Reduction | Peak Critical Peak | 22% 41% |

3.6 FRANCE- ÉLECTRICITÉ DE FRANCE (EDF) TEMPO PROGRAM³⁰

Électricité de France (EDF) initiated the Tempo program in 1996. The rate design entails two pricing periods, peak and off-peak. The peak period is 16 hours long, from 6 am to 10 pm, and the off-peak period is 8 hours long. A distinctive feature of the Tempo program is day-of-the-year pricing which groups the 365 days into three day-types:

- *Blue days* are the least expensive 300 days.
- *White days* are moderately priced 43 days.
- *Red days* are the most expensive 22 days.

The prices per kWh, expressed as Euro cents, are shown below:

³⁰ For a recent presentation, see Giraud (2004). For earlier analysis, see Giraud and Aubin (1994) and Aubin, Fougere, Husson and Ivaldi (1995). For the current tariff, consult http://www.edf-bleuciel.fr/accueil/mon-quotidien-avec-bleu-ciel-d-edf/option-tempo-41090.html&onglet=5.

| | Blue Days | White Days | Red Days |
|-----------------|-----------|------------|----------|
| Off-Peak Period | 4.64 | 9.48 | 17.62 |
| Peak Period | 5.77 | 11.25 | 49.29 |

Customers learn which day would be in effect the next day through the use of several resources including the web, call-centers, subscription to e-mail alerts and plugging in an electrical device into their electrical sockets.

EDF implemented a pilot program before launching the Tempo rate on a full-scale basis. The pilot program set prices that were much higher than the Tempo prices. The own-price elasticity for peak demand was estimated at -0.79, much higher than any of the estimates for U.S. pilots, and the own-price elasticity for off-peak usage was estimated to be -0.18.³¹

3.7 IDAHO- IDAHO RESIDENTIAL PILOT PROGRAM³²

Idaho Power Company initiated two residential pilot programs in the Emmett area of Idaho in the summer of 2005 and the summer of 2006: Time-of-day (TOD) and Energy Watch (EW).

Time-of-Day Pilot

The TOD pilot was designed as a conventional TOU program where the participants were charged different rates by time of the day as shown in Table 9. The TOD pilot included 85 treatment and 420 control group customers as of August 2006.

Table 9- Rate Design for the Time-of-Day Pilot

³¹ Matsukawa (2001) also found similarly high price elasticities using data on 279 households in Japan. For households with electric water heaters, he estimated an own-price elasticity of -0.768 for the peak period - 0.561 for the off-peak period. Generally similar estimates were obtained for households without electric water heaters and for households on standard rates. Filippini (1995) also found price elasticities in this range using Swiss data.

³² Idaho Power Company, (2006).

| Period | Charge | Applicable | | | | | |
|----------|-------------|---|--|--|--|--|--|
| On-Peak | \$0.083/kWh | Weekdays from 1pm to 9pm | | | | | |
| Mid-Peak | \$0.061/kWh | Weekdays from 7am to 1pm | | | | | |
| Off-Peak | \$0.045/kWh | Weekdays from 9pm to 7am and all hours on weekends and holidays | | | | | |

As shown in Table 10, the results from the TOD pilot for the summer of 2006 show that, on average, the peak period percentage of total summer usage was the same for the treatment and control groups – about 22 percent. In fact, the percentage of usage during the mid-peak and off-peak periods was also the same between the two groups. This indicates that the TOD rates had no effect on shifting usage. However, in light of the very low ratio of on-peak to off-peak rates (about 1.84), this result is not so surprising. It suggests that a higher ratio of peak to off-peak rates is needed to induce customers to shift usage from peak to off peak periods.

Table 10- Summer 2006 (June-August) Usage under the TOD Pilot

| | Average Us | se (kWh) | % of Total Su | mmer Use | Program Impact | | |
|-----------------|------------|----------|---------------|----------|------------------------------------|--------|--|
| Period | Treatment | Control | Treatment | Control | Difference (Control- Treatment) | T-stat | |
| On-Peak | 800 | 763 | 22% | 22% | -36.46 | 0.66 | |
| Mid-Peak | 591 | 568 | 16% | 16% | -22.43 | 0.52 | |
| Off-Peak | 2307 | 2162 | 62% | 62% | -145.78 | 0.99 | |
| Summer 06 Usage | 3698 | 3493 | 100% | 100% | -204.67 | 0.87 | |

Energy Watch Pilot

The Idaho Power Company Energy Watch (EW) pilot was designed as a CPP pilot where the participants were notified of the CPP event on a day-ahead basis. A total of 10 EW days were called during the summer of 2006. EW was designed as follows:

- CPP hours from 5 p.m. to 9 p.m.
 - Day-ahead notification
 - CPP energy price of \$0.20/kWh
 - Non-CPP energy price of \$0.054/kWh

The EW pilot included 68 treatment and 355 control group customers as of August 2006.

Table 11 shows the reduction in load (kW) on CPP days for each of the event days. Average hourly demand reduction ranged from 0.64 kW (on June 29) to 1.70 kW (on July 27). Average hourly load reduction for all ten event days was 1.26 kW. The average total load reduction for a 4-hour event was 5.03 kW.

Table 11- Energy Watch Day: Load Reductions (kW) On Each of the Ten Event

Days

| Hour Beginning | Hour Ending | 29-Jun | 11-Jul | 14-Jul | 18-Jul | 19-Jul | 25-Jul | 27-Jul | 3-Aug | 9-Aug | 15-Aug | Average |
|-------------------|----------------|--------|--------|--------|--------|--------|--------|--------|-------|-------|--------|---------|
| 5pm | 6pm | 0.64 | 1.31 | 1.09 | 1.39 | 1.2 | 1.33 | 1.58 | 1.14 | 0.83 | 1.02 | 1.17 |
| 6pm | 7pm | 0.69 | 1.5 | 1.17 | 1.43 | 1.32 | 1.45 | 1.62 | 1.27 | 1.14 | 1.15 | 1.29 |
| 7pm | 8pm | 0.77 | 1.58 | 1.16 | 1.57 | 1.41 | 1.55 | 1.7 | 1.24 | 1.02 | 0.96 | 1.33 |
| 8pm | 9pm | 0.8 | 1.48 | 1.11 | 1.47 | 1.27 | 1.4 | 1.6 | 1.13 | 0.95 | 0.89 | 1.25 |
| 4-Hour Total | • | 2.89 | 5.87 | 4.53 | 5.85 | 5.2 | 5.74 | 6.5 | 4.77 | 3.94 | 4.02 | 5.03 |
| Average Hour | ly | 0.72 | 1.47 | 1.13 | 1.46 | 1.3 | 1.43 | 1.62 | 1.19 | 0.99 | 1.01 | 1.26 |
| Min Temp | | 68 | 65 | 65 | 61 | 62 | 75 | 68 | 59 | 62 | 67 | 65 |
| Max Temp | | 85 | 100 | 98 | 94 | 98 | 99 | 104 | 92 | 85 | 92 | 95 |
| Avg Temp | | 75 | 84 | 83 | 79 | 80 | 87 | 87 | 76 | 73 | 80 | 80 |

3.8 Illinois- Energy Smart Pricing Plan

The Community Energy Cooperative's ("CEC") Energy-Smart Pricing Plan (ESPP) was the first large-scale residential real-time pricing (RTP) program in the US. It took place in the service territory of Commonwealth Edison in northern Illinois and ran between 2003 and 2006. ESPP initially included 750 participants and expanded to nearly 1,500 customers in 2005. The same number of participants was maintained for the 2006 program year. ESPP focused on low cost technology and tested the hypothesis that major benefits may result from RTP without the adoption of expensive technology.

The ESPP design included:

• Day-ahead announcement of the hourly electricity prices for the next day (on the day of the event, customers were charged the hourly prices that had been posted the day before).

• High-price day notification via phone or email when the price of electricity climbed over \$0.10 per kWh (in 2006, the notification threshold was set to above \$0.13 per kWh).

• A price cap of \$0.50 per kWh for participants meaning that the maximum hourly price is set at \$0.50 per kWh during their participation in the program.

• In 2005 (continued in 2006), cycling switches for central air conditioners were installed at participants homes, which effectively reduced energy consumption by AC units during high price periods.

• In 2006, the Energy PriceLight, a glass orb similar in design to the Energy Orb of PG&E, was distributed. The Energy PriceLight is a glass orb that receives wireless price information and relays this information, i.e. high or low electricity prices, by glowing in different colors.

• Energy usage education for participants.

Pilot Program Results for 2005³³

The main goals of the pilot were to determine the price elasticity of demand and the overall impact on energy conservation. A regression analysis using a simple double-log specification with hourly usage as the dependent variable and hourly price and weather as the independent variables was used to estimate the price elasticity of demand for the summer months. Overall, the price elasticity during the summer of 2005 was estimated to be -0.047.

With enabling technology, i.e. automatic cycling of the central-air conditioners during high-price periods, the overall price elasticity increased to -0.069. The largest response occurred on high-price notification days. For instance, on the day with the highest prices during the summer of 2005, participants reduced their peak hour consumption by 15 percent compared to what they would have consumed under the flat ComEd residential rate. Price responsiveness varied over the course of a day. Own price elasticities by time of day are presented in Table 12.

| Time of the Day | Elasticity Estimate |
|---|---------------------|
| Daytime (8 a.m. to 4 p.m.) | -0.02 |
| Late afternoon/evening hours (4 p.m. to midnight) | -0.03 |
| Daytime+ High-Price Notification | -0.02 |
| Late Daytime/Evening+High-Price Notification | -0.05 |

³³ Summit Blue Consulting (2006).

The impact analysis indicated that ESPP participants consumed 35.2 kWh less per month during the summer months compared to what they would have consumed without the ESPP. These savings represented roughly three to four percent of summer electricity usage. Statistically significant savings were not found for winter usage which is not surprising since most high price days occur in the summer months in this area. Overall, ESPP resulted in a net decrease in monthly energy consumption.

Pilot Program Results for 2006³⁴

Results from the analysis of the ESPP in 2006 supported the findings of program's previous years. The price elasticity during the summer of 2006, for hours when the price of electricity was equal to or below \$0.13 per kWh, was estimated to be -0.047. The price elasticity for the same period, but for hours when the price of electricity was above \$0.13 per kWh, was estimated to be -0.082. The Energy PriceLight improved customer responsiveness resulting in an elasticity of -0.067 across all hours. For customers with A/C cycling, the price elasticity for high price periods was estimated at -0.098.

Results of the energy impact analysis indicated that ESPP participants consumed 16.7 kWh less per month, year round, relative to individuals not on the ESPP rate. During the summer months, participants consumed an additional 10.0 kWh less per month, or equivalently 26.7 kWh less per month total. This translates to approximately three percent of summer electricity usage, similar to the savings results of the 2005 program year. Again, on the whole, ESPP resulted in a decrease in monthly energy consumption.

3.9 MISSOURI- AMERENUE CRITICAL PEAK PRICING PILOT

First Year of the Pilot Program (2004)³⁵

AmerenUE in collaboration with Missouri Collaborative formed by Office of Public Counsel (OPC), the Missouri Public Service Commission (MPSC), the Department of Natural Resources (DNR) and two industrial intervener groups initiated a residential TOU pilot study in Missouri during the spring of 2004. Program impacts associated with three different TOU programs were evaluated:

³⁴ Summit Blue Consulting, (2007).

³⁵ RLW Analytics, (2004).

- TOU with peak, mid-peak, and off-peak rates
- TOU with a CPP component

• TOU with a CPP component and an enabling technology (smart thermostat)

Table 13 shows the rates evaluated in the pilot.

| Program | Time | Charge | Applicable |
|---------|----------|-------------|---|
| TOU | Off Peak | \$0.048/kWh | Weekday 10pm-10am, weekends, holidays |
| TOU | Mid Peak | \$0.075/kWh | Weekdays 10am– 3pm and 7pm-10pm |
| TOU | Peak | \$0.183/kWh | Weekdays 3pm – 7pm |
| TOU-CPP | Off Peak | \$0.048/kWh | Weekdays 10pm-10am, weekends, holidays |
| TOU-CPP | Mid Peak | \$0.075/kWh | Weekdays 10am– 3pm and 7pm-10pm |
| TOU-CPP | Peak | \$0.168/kWh | Weekdays 3pm – 7pm |
| TOU-CPP | CPP | \$0.30/kWh | Weekdays 3pm – 7pm, 10 times per summer |

Table 13- Residential TOU Experiment Summer Rate Design

Table 14 shows the number of participants in the treatment and control groups by type of rate.

| Treatment | Treatment Sample Size | Control Sample Size |
|--------------|-----------------------|---------------------|
| TOU | 88 | 89 |
| TOU-CPP | 85 | 89 |
| TOU-CPP-Tech | 77 | 117 |
| Total | 250 | 295 |

Table 14- Experiment Sample Allocation

The following results are based on the data compiled from the pilot between June 1, 2004 and September 30, 2004. Average usage and demand by participants during the pilot is provided in Tables 15 and 16:

• Results from Table 15 show that the participants in the TOU and TOU-CPP groups did not shift a statistically significant amount of load from the on-peak to off-peak or mid-peak periods. Off-peak consumption increased and peak consumption decreased only slightly for the treatment groups compared to the control groups for both TOU and TOU-CPP programs. However, none of these differences in consumption between the treatment and control groups are statistically significant. • Results from Table 16 show that the TOU-CPP-Tech group reduced their average CPP period demand by 35 percent compared to the control group on the event days. TOU-CPP group reduced their demand by 12 percent during the same period. Both impacts are statistically significant at the five percent level.

| Program | June 1- September 30 Period | Control Group (kWh) | Treatment Group (kWh) | Difference (Control- Treatment) | T-test | Pr > t | Statistical Significance of the Difference |
|--------------|-----------------------------------|------------------------|--------------------------|---------------------------------------|--------|----------------|---|
| TOU | Off Peak | 33.63 | 34.87 | -1.24 | -0.71 | 0.479 | Not Significant. |
| TOU | Mid Peak | 23.59 | 22.78 | 0.81 | 0.71 | 0.476 | Not Significant. |
| TOU | On Peak | 13.81 | 13.36 | 0.45 | 0.67 | 0.505 | Not Significant. |
| TOU | Seasonal | 60.00 | 60.34 | -0.34 | -0.12 | 0.905 | Not Significant. |
| TOU-CPP | Off Peak | 35.84 | 38.36 | -2.52 | -1.19 | 0.235 | Not Significant. |
| TOU-CPP | Mid Peak | 24.11 | 24.54 | -0.43 | -0.34 | 0.733 | Not Significant. |
| TOU-CPP | On Peak | 13.82 | 13.29 | 0.53 | 0.73 | 0.466 | Not Significant. |
| TOU-CPP | CPP | 19.8 | 18.85 | 0.95 | 0.86 | 0.390 | Not Significant. |
| TOU-CPP | Daily | 62.87 | 65.3 | -2.43 | -0.72 | 0.473 | Not Significant. |
| TOU-CPP-Tech | Off Peak | 37.61 | 33.31 | 4.3 | 2.44 | 0.002 | Significant. |
| TOU-CPP-Tech | Mid Peak | 25.86 | 22.47 | 3.39 | 3 | 0.003 | Significant. |
| TOU-CPP-Tech | On Peak | 14.86 | 12.77 | 2.09 | 3.09 | 0.002 | Significant. |
| TOU-CPP-Tech | CPP | 21.39 | 15.48 | 5.91 | 6.5 | 0.000 | Significant. |
| TOU-CPP-Tech | Daily | 66.63 | 58.28 | 8.35 | 2.88 | 0.000 | Significant. |

 Table 15- Average Participant Use by Program and Time Period- 2004

Table 16- Average CPP Period Demand on the 6 Event Days in Summer 2004

| Program | Control Group (kW) | Treatment Group (kW) | Difference (Control- Treatment) | % Difference | T-test | Pr> t | Statistical Significance of the Difference |
|--------------|-----------------------|-------------------------|---------------------------------------|--------------|--------|--------|---|
| TOU-CPP | 4.98 | 4.37 | 0.61 | 12% | 2.09 | 0.038 | Significant. |
| TOU-CPP-Tech | 5.36 | 3.49 | 1.87 | 35% | 8.09 | 0.000 | Significant. |

Second Year of the Pilot Program (2005)³⁶

During the second year of AmerenUE Critical Peak Pricing Pilot, the first year rate design described earlier remained in effect (see Table 13). Table 17 provides average participant usage by time period and program while Table 18 summarizes the average demand on peak periods of eight CPP days in the summer of 2005.

³⁶ Voytas (2006).

• In 2005, the TOU-CPP and TOU-CPP-Tech customers reduced their usage during CPP periods by statistically significant amounts. However, seasonal usage reductions are not statistically significant at five percent level.

• Average CPP period demand reduction during eight event days is 13 percent for TOU-CPP customers and 24 percent for TOU-CPP-Tech customers. Both impacts are statistically significant at five percent.

| Program | Jun 1- Aug 31 Period | Control Group (kWh) | Treatment Group (kWh) | Difference (Control- Treatment) | T-test | Pr> t | Statistical Significance of the Difference |
|--------------|-------------------------|------------------------|--------------------------|---------------------------------------|--------|------------------|---|
| TOU-CPP | Off Peak | 4495 | 4450 | 45 | 0.28 | 0.78 | Not Significant. |
| TOU-CPP | Mid Peak | 2054 | 2019 | 35 | 0.54 | 0.59 | Not Significant. |
| TOU-CPP | On Peak | 927 | 896 | 31 | 0.96 | 0.34 | Not Significant. |
| TOU-CPP | CPP | 252 | 219 | 33 | 3.92 | 0.00 | Significant. |
| TOU-CPP | Seasonal | 7,729 | 7,584 | 145 | 0.58 | 0.56 | Not Significant. |
| TOU-CPP-Tech | Off Peak | 4147 | 4017 | 130 | 0.91 | 0.37 | Not Significant. |
| TOU-CPP-Tech | Mid Peak | 1934 | 1901 | 33 | 0.46 | 0.65 | Not Significant. |
| TOU-CPP-Tech | On Peak | 884 | 863 | 21 | 0.64 | 0.52 | Not Significant. |
| TOU-CPP-Tech | CPP | 240 | 182 | 58 | 5.99 | 0.00 | Significant. |
| TOU-CPP-Tech | Seasonal | 7,205 | 6,963 | 242 | 0.98 | 0.33 | Not Significant. |

Table 17- Average Participant Use by Program and Time Period – 2005

Table 18- Average CPP Period Demand on Eight Event Days in Summer 2005

| Program | Control Group (kW) | Treatment Group (kW) | Difference (Control- Treatment) | % Difference | T-test | Pr> t | Statistical Significance of the Difference |
|--------------|-----------------------|-------------------------|---------------------------------------|--------------|--------|--------|---|
| TOU-CPP | 5.56 | 4.84 | 0.72 | 13% | 3.9 | 0.0001 | Significant. |
| TOU-CPP-Tech | 5.29 | 4.05 | 1.14 | 24% | 6.05 | 0.0001 | Significant. |

3.10 NEW JERSEY- GPU PILOT³⁷

GPU offered a residential TOU pilot program with a critical peak price and enabling technology component in the summer of 1997. The rate design involved three price tiers (peak, shoulder, and off-peak) and a critical peak price that is only effective for a limited number of high-cost summer hours. Moreover, the pilot program tested the impacts from two sets of

³⁷ Braithwait (2000).

alternative rates by allocating treatment customers to two groups and subjecting each group to one of the two sets. Table 19 shows the control and treatment group rate designs.

| Group | Charge | Applicable | | |
|---|---|---|--|--|
| Control | Standard increasing-block residential tariff: \$0.12/kWh if consumption <=600kWh per month \$0.153/kWh if consumption >600kWh per month | All hours | | |
| | Off-peak: \$0.065/kWh | 1a.m8a.m. and 9p.m12p.m. weekdays; All day on weekends and holidays. | | |
| Treatment Group 1 | Shoulder:\$0.175/kWh | 9a.m2p.m. and 7p.m8p.m. weekdays. | | |
| (High shoulder/peak design) | Peak:\$0.30/kWh | 3p.m6p.m. weekdays | | |
| | Critical:\$0.50/kWh | When called during peak period | | |
| | Off-peak:\$0.09/kWh | 1a.m8a.m. and 9p.m12p.m. weekdays; All day on weekends and holidays. | | |
| Treatment Group 2 (Low shoulder/peak design) | Shoulder:\$0.125/kWh | 9a.m2p.m. and 7p.m8p.m. weekdays. | | |
| | Peak:\$0.25/kWh | 3p.m6p.m. weekdays | | |
| | Critical:\$0.50/kWh | When called during peak period | | |

Table 19- Experimental Rate Design

One important feature of this pilot is that the treatment customers were installed communication equipment that allowed them to preset their usage patterns in response to the time-varying rates and receive price signals from the utility during the critical hours.

Analysis of the hourly load data for each of the treatment and control group customers collected for the period of June through September 1997 revealed the following results:

• On non-critical weekdays, the largest usage reductions in the average hourly load were observed during the peak period and averaged to 0.53 KW or 26 percent relative to the control group. Load reductions were also observed during the late-morning shoulder period, but these reductions were limited compared to those during the peak period. The treatment group with the high rate design reduced usage by roughly 50 percent more during each of peak and shoulder periods than the treatment group with the low-rate design.

• On CPP days, the results were similar to those on the non-CPP weekdays; though larger in magnitude, especially during the peak period. In the first hour of the peak period, average load reduction was 1.24 KW or a 50 percent reduction compared to the control group. During the next two peak hours, the reduction was around 1 KW, later falling to 0.59 KW on the last peak hour. Also, the treatment group usage was

substantially larger than the control group during the shoulder and off-peak periods following the critical peak hours.

• On weekends, average usage was similar for the control and treatment customers, with slightly lower (though not statistically significant) levels for the treatment customers.

• Average usage over all days by the treatment group decreased compared to the control group, but the result was not statistically significant. A large portion of these reductions can be attributed to the changes in the weekday usage. Average daily usage on weekend, weekdays, and all days are presented in Table 20.

Table 20- Average Daily Usage for Summer 1997 (kWh)

| | Control | Treatment | Usage Difference | % Difference |
|----------|---------|-----------|------------------|--------------|
| Weekdays | 30.4 | 28.3 | -2.1 | -6.9% |
| Weekends | 34.1 | 33.7 | -0.4 | -1.2% |
| All days | 32.5 | 30.9 | -1.6 | -4.9% |

The data were also utilized for the estimation of the substitution elasticities. Elasticity estimates were based on two different demand models: the constant elasticity of substitution (CES) model and the generalized Leontief (GL) model.

• The substitution elasticity from the CES model was estimated to be 0.30. This estimate was larger than 0.14, the average of previous estimates from several other studies. Larger substitution elasticities from this pilot can be attributed to the presence of interactive communication equipment through which the customers preset their usage patterns of air conditioning (AC) and other appliances.

• The GL model allows substitution elasticity estimates to vary by the timeperiod. With this model, the substitution elasticity between peak and off-peak periods was estimated as 0.40. Substitution elasticities between other time-periods can be seen in Table 21.

| | | | G | L |
|-------|--|----------------------|-------------------------|-------------------------|
| Month | Time Period | CES | High Rate Tariff | Low Rate Tariff |
| 1 | Overall Peak-shoulder Peak-off-peak Shoulder-off-peak | 0.306 - - - | 0.155 0.395 0.191 | 0.166 0.356 0.187 |
| 2 | Overall Peak-shoulder Peak-off-peak Shoulder-off-peak | 0.295 | 0.055 0.407 0.178 | 0.06 0.366 0.176 |

Table 21- Substitution Elasticities

3.11 NEW JERSEY- PSE&G RESIDENTIAL PILOT PROGRAM³⁸

Public Service Electric and Gas Company (PSE&G) offered a residential TOU/CPP pilot pricing program in New Jersey during 2006 and 2007. The PSE&G pilot had two sub-programs. Under the first sub-program, *myPower Sense*, participants were educated about the TOU/CPP tariff and were notified of the CPP event on a day-ahead basis. The program assessed the reduction in energy use when a CPP event was called. Under the second sub-program, *myPower Connection*, participants were given a free programmable communicating thermostat (PCT) that received price signals from PSE&G and adjusted their air conditioning settings based on previously programmed set points. A total of 1,148 customers participated in the pilot program; 450 in the control group, 379 in *myPower Sense*, and 319 in *myPower Connection*. PSE&G recruited the participants separately for each group through direct mail with follow-up telemarketing³⁹. Customers didn't have the opportunity to choose the treatment they would be receiving. *myPower Sense* customers received a \$25 incentive upon enrollment and another \$75 was paid upon the conclusion of the program. *myPower Connection* participants were provided free PCTs and received \$75 at the end of the program.

The TOU/CPP tariff included a night discount, a base rate, an on-peak adder, and a critical peak adder for the summer months as shown in Table 22.

³⁸ PSE&G and Summit Blue Consulting, (2007).

³⁹ PSE&G recruited pilot participants from Cherry Hill and Hamilton towns as they had high percentages of residents on standard rates and high predicted penetrations of CAC.

 Table 22- TOU/CPP Rate Design: Summer Months (June to September 2006 and 2007)

| Period | Charge (June to September 2006) | Charge (June to September 2007) | Applicable |
|---------------------|------------------------------------|------------------------------------|--|
| Base Price | \$0.09/kWh | \$0.087/kWh | All hours |
| Night Discount | -\$0.05/kWh | -\$0.05/kWh | 10 p.m9 a.m. daily |
| On Peak Adder | \$0.08/kWh | \$0.15/kWh | 1 p.m6 p.m. weekdays |
| Critical Peak Adder | \$0.69/kWh | \$1.37/kWh | 1 p.m6 p.m. weekdays when called (Added to the base price when called) |

PSE&G called two CPP events in Summer 2006 and five CPP events in Summer 2007. Table 23 summarizes the peak demand impacts on these 7 CPP event days. Results show that:

• *myPower Connection* customers reduced their peak demand by 21 percent due to TOU-only pricing. These customers reduced their peak load by an additional 26 percent on CPP event days.

• *myPower Sense* customers with CAC ownership reduced their peak demand by three percent on TOU-only days. On CPP event days, their peak load reductions reached 17 percent. Interestingly, *myPower Sense* customers without CAC ownership achieved six percent peak reductions on TOU-only days while the reductions reached 20 percent on CPP event days.

• *myPower Connection* customers reduced their peak-demand consistently more than *myPower Sense* customers because they had the PCT enabling technology.

Table 23- Estimated Peak Demand Impacts on 2006 and 2007 Summer CPP EventDays (Average kW per Hour)

| Impact Estimate | Base Average Peak | TOU Impact | | CPP Impact | | Total Impact | |
|---------------------------|-------------------|------------|------|------------|------|--------------|------|
| impact Estimate | Consumption (kW) | kW | % | kW | % | kW | % |
| myPower Connection | 2.85 | -0.59 | -21% | -0.74 | -26% | -1.33 | -47% |
| myPower Sense with CAC | 2.6 | -0.07 | -3% | -0.36 | -14% | -0.43 | -17% |
| myPower Sense without CAC | 1.61 | -0.09 | -6% | -0.23 | -14% | -0.32 | -20% |

Source: Summit Blue Consulting

Summit Blue also estimated summer substitution elasticities for *myPower Connection and myPower Sense* customers. Table 24 presents the elasticity estimates and the associated lower and upper bounds for 90 percent confidence level.

As expected, *myPower Connection* customers have the largest elasticity of substitution, followed respectively by *myPower Sense* customers with and without CAC ownership.

| Impact Estimate | Substitution Elasticity | 90% Confidence Interval |
|---------------------------|-------------------------|-------------------------|
| myPower Connection | 0.125 | 0.12 to 0.131 |
| myPower Sense with CAC | 0.069 | 0.063 to 0.075 |
| myPower Sense without CAC | 0.063 | 0.055 to 0.072 |

 Table 24- Estimated Substitution Elasticity for Summers 2006 and 2007

3.12 New South Wales/Australia- Energy Australia's Network Tariff Reform 40

The TOU pricing program is the largest demand management project by Energy Australia. The price elasticity estimates from the TOU tariffs are presented in Table 25.

| Туре | Season | Peak Own Price Elasticity | Peak to Shoulder Cross Price Elasticity | Peak to Off-Peak Cross Price Elasticity |
|---------------------------------|----------------------------|--|--|--|
| Residential | Summer 2006 Winter 2006 | -0.30 to -0.38 -0.47 | -0.07 -0.12 | -0.04 |
| Business (less than 40 MWh) | Summer 2006 Winter 2006 | -0.16 to -0.18 (ns) -0.2 (ns) | -0.03 | - |
| Business (40 MWh to 160 MWh) | Summer 2006 Winter 2006 | -0.03 to -0.13 (ns) -0.02 to -0.09 (ns) | - | - |

 Table 25- TOU Price Elasticity Estimates

Note: ns refers to "not statistically significant"

The TOU results show that:

• Slight energy conservation effects resulted from residential consumption under TOU rates compared to residential consumption under the flat tariffs.

• Conservation effects were larger in winter than in summer for the residential customers.

⁴⁰ Colebourn (2006).

• Business customer price elasticities are not statistically significant. Therefore, they should be interpreted with caution.

Energy Australia started the Strategic Pricing Study in 2005 which included 1,300 voluntary customers (50 percent business, 50 percent residential customers). The study tested seasonal, dynamic, and information only tariffs and involved the use of in-house displays and online access to data. Study participants received dynamic peak price signals through Short Message Service (SMS), telephone, email, or the display unit.

Preliminary results that are available from three dynamic peak pricing (DPP) events show that:

• Residential customers reduced their dynamic peak consumption by roughly 24 percent for DPP high rates (A \pm/kWh) and roughly 20 percent for DPP medium rates (A \pm/kWh).

• Response to the 2^{nd} DPP event was greater than that to the 1^{st} DPP event. This may be attributed to the day-ahead notification under the 2^{nd} DPP event (versus dayof notification under the 1^{st} DPP event) and/or temperature differences.

• Response to the 2^{nd} event was also greater than to the 3^{rd} DPP event. This may be explained by lower temperatures on the 3^{rd} DPP event which may have led to less discretionary appliances to turn off.

3.13 ONTARIO/CANADA- ONTARIO ENERGY BOARD'S SMART PRICE PILOT⁴¹

The Ontario Energy Board operated the residential Ontario Smart Price Pilot (OSPP) between August 2006 and March 2007. The OSPP used a sample of Hydro Ottawa residential customers and tested the impacts from three different price structures:

• The existing Regulated Price Plan (RPP) TOU: The RPP TOU rates are shown in Table 26.

• RPP TOU rates with a CPP component (TOU CPP). The CPP was set at C\$0.30 per kWh based on the average of the 93 highest hourly Ontario electricity prices in the previous year. The RPP TOU off-peak price was decreased to C\$0.031 (from C\$0.035) per kWh to offset the increase in the critical peak price. The maximum number

⁴¹ Ontario Energy Board, (2007).

of critical day events was set at nine days, however only seven CPP days were called during the pilot.

• RPP TOU rates with a critical peak rebate (TOU CPR): The CPR provided participants with a C\$0.30 per kWh rebate for each kWh of reduction from estimated baseline consumption. The CPR baseline consumption was defined as the average usage during the same hours over the participants' last five non-event weekdays, increased by 25 percent.

| Season | Time | Charge | Applicable |
|------------------------|----------|--------------|--|
| Summer (Aug 1- Oct 31) | Off-peak | C\$0.035/kWh | 10 p.m 7 a.m. weekdays; all day on weekends and holidays |
| Summer (Aug 1- Oct 31) | Mid-peak | C\$0.075/kWh | 7 a.m 11 a.m. and 5 p.m 10 p.m. weekdays |
| Summer (Aug 1- Oct 31) | On-peak | C\$0.105/kWh | 11 a.m 5 p.m. weekdays |

Table 26- Regulated Price Plan (RPP) TOU Rate Design

A total of 373 customers participated in the pilot: 124 in TOU-only, 124 in TOU-CPP, and 125 in TOU-CPR. The control group included 125 participants who had smart meters installed but continued to pay non-TOU rates.

The OSPP results show that:

• The load shift during the critical hours of the four summer CPP events ranged between 5.7 percent and 25.4 percent. ⁴²

• The load shift during the entire peak period of the four summer CPP events ranged between 2.4 percent and 11.9 percent.

Table 27 shows the shift in load during the summer CPP events as a percentage of the load in critical peak hours and of the entire peak period. It is important to note that the percentage reductions for the TOU-only customers are not significant at the 90 percent confidence level.

⁴² Under the OSPP, 3 to 4 hours of the peak period were defined as critical on a CPP day.

| Period | TOU- only | TOU- CPP | TOU- CPR |
|-----------------------------------|-----------|----------|----------|
| Shift as % of critical peak hours | 5.7% | 25.4% | 17.5% |
| Shift as % of all peak hours | 2.4% | 11.9% | 8.5% |

Table 27- Percentage Shift in Load during the Four Summer CPP Events

This study also analyzed the total conservation impact during the full pilot period. The total reduction in electricity consumption due to program impacts is reported in Table 28. The average conservation impact across all customers was estimated to be six percent.

 Table 28- Total Conservation Effect for the Full Pilot Duration

| Program | % Reduction in Total Electricity Usage | | |
|----------------|---|--|--|
| TOU-only | 6.0% | | |
| TOU- CPP | 4.7% (ns) | | |
| TOU- CPR | 7.4% | | |
| Average Impact | 6.0% | | |

3.14 WASHINGTON (SEATTLE SUBURBS)- PUGET SOUND ENERGY (PSE)'S TOU $\mathsf{PROGRAM}^{43}$

PSE initiated a TOU program for its residential and small commercial customers in 2001. The rate design involved four price periods. Prices were most expensive during the morning and evening periods with mid-day and economy periods following these most expensive periods. Some 300,000 PSE customers were placed in the program and given the option to go back to the standard rates if they were not satisfied with the program. The peak price was roughly 15 percent higher than the average price that prevailed before the program and the off-peak price was 15 percent lower. In 2002, the second year of the program, customers were charged a monthly fee of \$1 per month for meter-reading costs. The results of PSE's quarterly report revealed that the 94 percent of the customers paid an extra \$0.80 (the total of \$0.20 power savings and \$1 meter reading costs) by participating in the pilot. This was in contrast with the first year results where customers were not charged meter reading costs and around 55 percent of them experienced bill savings. As a result of customer dissatisfaction and negative media coverage, PSE ceased its TOU program. Following are several lessons that were derived from this experience:

⁴³ Faruqui and George (2003).

• Modest price differentials between peak and off-peak may induce customers to shift their load if they are accompanied with unusual circumstances such as the energy crisis of 2000-2001 in the West. An independent analysis of the program found that customers lowered peak usage by five percent per month over a 15 month period, with reductions being slightly higher in the winter months and slightly lower in the summer months.

• It is important to provide the customers with accurate expectations about their bill savings.

• It is essential to offer a pilot program before implementing a full-scale program.

3.15 WASHINGTON- THE OLYMPIC PENINSULA PROJECT⁴⁴

The Olympic Peninsula Project was a component of the Pacific Northwest GridWise Testbed Demonstration that took place in Washington and was led by the Pacific Northwest National Laboratory (PNNL). The Peninsula Project tested whether automated two-way communication systems between grid and passive resources (i.e., end use loads and idle distributed generation) and the use of price signals as instruments would be effective in reducing the stress on the system. Our review focuses on the residential response and does not cover the impacts associated with the distributed generation resources.

By the end of 2005, the project recruited participants with the assistance of the local utility companies. The project received a mailing list from the utilities of the potential participants who had high-speed internet, electric HVAC systems, electric water heater, and electric dryer. Letters were mailed to these customers to recruit potential participants. At the end of the recruiting process, 112 homes were installed with the two-way communication equipments that allowed utilities to send the market price signals to the consumers and allowed consumers to pre-program their demand response preferences. These residential participants were then evenly divided into three treatment groups and a control group. Equipment was also installed in the control group homes but they were given no additional information.

⁴⁴ Pacific Northwest National Laboratory (2007).

Each treatment group was assigned to one of the three electricity contracts:

• Fixed-prices: prices remained constant at all times.

• Time-of-use/critical peak prices (TOU/CPP): prices differed between peak and off-peak time periods. Peak price were much higher during critical peak days.

• Real time prices: prices under this contract were unpredictable and varied every five minutes. Participants in this contract responded to real time prices by presetting their appliance controls for their preferences through the web but they still had the option to override their preferences at any time.

Table 29 shows the prices that prevailed under fixed price and TOU/CPP contracts.

| Contract | Season | Period Charge | | Applicable | |
|------------------|---|---------------------------------|---|-----------------------------------|--|
| Time-of-Use/ CPP | | Off-peak | \$0.04119/kWh | 9 am-6pm and 9pm-6am | |
| | Spring (1 Apr-24 Jul) and Fall/Winter (1 Oct-31 Mar) | On-peak Critical | \$0.1215/kWh \$0.35/kWh | 6am-9am and 6pm-9pm Not called | |
| | Summer (25 Jul- 30 Sep) | Off-peak On-peak Critical | \$0.05/kWh \$0.135/kWh \$0.35/kWh | 9am-3pm 3pm-9pm When called | |
| Fixed-Price | All seasons | All day | \$0.081/kWh | All hours | |

Table 29- Experimental Rate Design

Results from the pilot are as follows:

• The fixed-price group saved two percent on their average monthly bill compared to the control group; the time-of-use pricing group saved 30 percent and the real time pricing group saved 27 percent.

• Differences in average energy consumption between the contract groups were small but statistically significant. The time-of-use group consumed 21 percent less energy and achieved conservation benefits from time-of-use pricing. The real time group consumed as much as the control group. The fixed-price group used four percent more energy than the control group. The usage comparison across the contract groups is presented in Table 30.

Table 30- Average Daily Energy Consumption per Home (April 06- December 06)

| Contract Type | Average Daily Energy Consumption (kWh) | Standard Deviation(kWh) | Percentage Difference (compared to the control) |
|---------------|---|----------------------------|--|
| Control | 47 | 24 | 0% |
| Fixed | 49 | 22 | 4% |
| Time-of-Use | 39 | 29 | -21% |
| Real-Time | 47 | 26 | 0% |

• Examination of the residential load shapes by contract and season revealed that the time-of-use/CPP contract was the most effective design at reducing peak-demand.

• On average, the real-time contract did not bring about the lowest average peak demand.

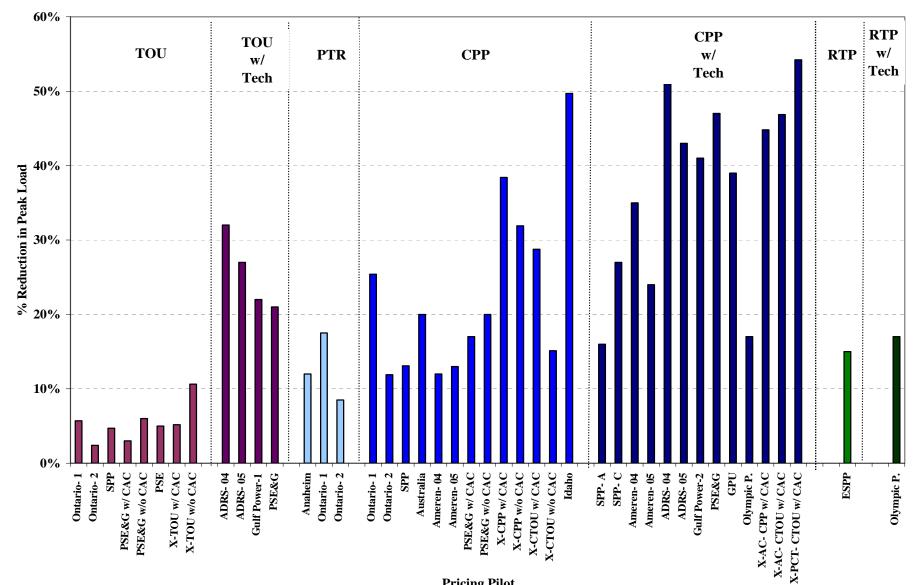
• Preliminary analysis of the data reveals that peak demand consumption fell by 15-17% for RTP group, while it fell by 20% for the TOU/CPP group relative to the fixed price group.⁴⁵

4.0 CROSS-EXPERIMENTAL ASSESSMENT

Our review of the 15 pricing experiments reveals that the demand response impacts from different pilot programs vary widely due to the difference in the rate designs tested, use of enabling technologies, ownership of central air conditioning and more generally, due to the variations in sample design. Figure 1 presents a summary.

⁴⁵ Kiesling, Lynne (2008).





Pricing Pilot

Notes:

*Percentage reduction in load is defined relative to different bases in different pilots. The following notes are intended to clarify these different definitions.

1. TOU with Technology (TOU w/ Tech) and CPP with Technology (CPP w/ Tech) refer to the pricing programs that had some form of enabling technologies.

2. TOU program impacts are defined relative to the usage during peak hours unless otherwise noted.

3. CPP program impacts are defined relative to the usage during peak hours on CPP days unless otherwise noted.

4. Ontario- 1 refer to the percentage impacts during the critical hours that represent only 3-4 hours of the entire peak period on a CPP day. Ontario- 2 refer to the percentage impacts of the programs during the entire peak period on a CPP day.

5. TOU impact from the SPP is based on the CPP-F treatment effect for normal weekdays on which critical prices were not offered.

6. ADRS- 04 and ADRS- 05 refer respectively to the 2004 and 2005 impacts. ADRS impacts on non-event days are represented in the TOU with Technology section.

7. CPP impact for Idaho is derived from the information provided in the reviewed study. Average of kW consumption per hour during the CPP hours (for all 10 event days) is approximately 2.5 kW for a control group customer while this value is 1.2 kW for a treatment group customer. Percentage impact from the CPP treatment is calculated as 50%.

8. Gulf Power-1 refers to the impact during peak hours on non-CPP days and therefore shown in the TOU with Technology section while Gulf Power- 2 refers to the impact during CPP hours on CPP days.

9. Ameren- 04 and Ameren- 05 refer to the impacts respectively from the summers of 2004 and 2005.

10. SPP- A refers to the impacts from the CPP-V program on Track A customers. Two thirds of Track A customers had some form of enabling technologies.

11. SPP- C refers to the impacts from the CPP-V program on Track C customers. All Track C customers had smart thermostats.

12. X-CPP program only differentiates between CPP and non-CPP hours while X-CTOU program differentiates between CPP, on-peak, and off-peak hours.

To synthesize the information from the 15 pricing experiments, we have constructed a dataset of 28 observations where the impacts are grouped with respect to the rate designs and the existence of an enabling technology. Table 31 provides the mean impact estimates and the 95% confidence intervals associated with the mean values from this dataset.

| Rate Design | Number of Observations | Mean | 95% Lower Bound | 95% Upper Bound | Min | Max |
|-------------------|---------------------------|------|--------------------|--------------------|-----|-----|
| TOU | 5 | 4% | 3% | 6% | 2% | 6% |
| TOU w/ Technology | 4 | 26% | 21% | 30% | 21% | 32% |
| PTR | 3 | 13% | 8% | 18% | 9% | 18% |
| CPP | 8 | 17% | 13% | 20% | 12% | 25% |
| CPP w/ Technology | 8 | 36% | 27% | 44% | 16% | 51% |

Table 31- Summary Impacts

Notes:

1- Confidence intervals are calculated assuming normal distribution of the impact estimates.

2- The pilot results from Xcel Energy are excluded from the summary statistics due to the role of self-selection bias, as reported in the study, in driving the large demand impacts.

3- The CPP impact for Idaho is also excluded from the summary statistics since it is an outlier.

On average, TOU programs are associated with a mean reduction of four percent in peak usage, and a 95 percent confidence interval ranges from three to six percent. CPP programs reduce peak usage by 17 percent and a 95 confidence interval ranges from 13 to 20 percent. CPP programs supported with enabling technologies reduce peak usage by 36 percent and a 95 confidence interval ranges from 27 to 44 percent. Impacts associated with PTR and TOU supported with enabling technology programs are also provided in Table 31. However, these should be interpreted with caution due to the small number of observations underlying the distributions. Nine out of the twelve impact estimates with enabling technologies are tested on customers with CAC ownership, so these impacts also capture impacts due to CAC ownership.

Our survey finds that in addition to displaying a wide variation in the size of impact due to different rate designs, the impacts also vary widely among the experiments using the same rate design. The residual variation comes from variation in price elasticities and in sample design. Substitution elasticities from the experiments range from 0.07 to 0.40 while the own price elasticities range from -0.02 to -0.10. Availability of the enabling technologies, ownership of central air conditioning and the type of the days examined (weekend vs. weekday) are some of the factors that lead to variations in the demand elasticities.

Another interesting question is how the impact estimates vary for different critical peak prices. To address this question, we have simulated the demand response to increasing levels of critical prices using the California SPP experiment data and the PRISM (Price Impact Simulation Model) that was developed in the experiment.⁴⁶

The PRISM model predicts the changes in electricity usage that are induced by timevarying rates by utilizing a constant elasticity of substitution (CES) demand system. This demand system consists of two equations. The substitution equation predicts the ratio of peak to off-peak quantities as a function of the ratio of peak to off-peak prices and other factors. The daily energy usage equation predicts the daily electricity usage as a function of daily price and other factors. Once the demand system is estimated, the resulting equations are solved to determine the changes in electricity usage associated with a time-varying rate. PRISM has the capability to predict these changes for peak and off-peak hours for both critical and non-critical peak days. Moreover, PRISM allows predictions to vary by other exogenous factor such as the saturation of central air conditioning and variations in climate. The model can be set to demonstrate these impacts on different customer types.

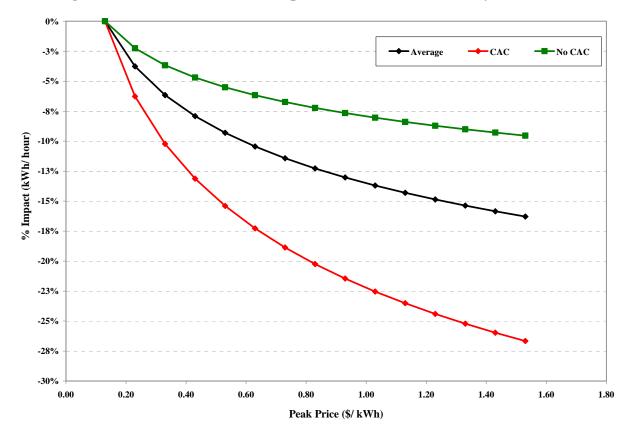
Since we would like to determine how the usage impacts vary as the critical prices are increased gradually, we have run the PRISM model using the data points provided in Table 32. To clarify how PRISM models the relationship between the prices and the percentage impact on load in a non-linear fashion, consider the following example. For the average customer, peak period energy usage decreases by 4% when the peak-price increases from \$0.13 per kWh to \$0.23 per kWh. However, peak period energy usage decreases by only 8% when the peak price is increased from \$0.13 per kWh to \$0.43 per kWh. This example demonstrates that the load impact increases by one-fold (rather than two-fold) when the price increases by two-fold. We can also observe the differences between customer types in their price-responsiveness from these response curves. For a given price increase, Non-CAC customers (without CAC ownership) are the least responsive group while CAC customers (with CAC Ownership) are the most responsive.

⁴⁶ For model description, see Charles River Associates (2005).

| | % Reduction in Quantity | | | | |
|-------------------------------|-------------------------|--------------------|---------------------|--|--|
| Critical Price (cents/kWh) | Average Customer | Customer w/ CAC | Customer w/o CAC | | |
| 0.13 | 0.0% | 0.0% | 0.0% | | |
| 0.23 | -3.8% | -6.3% | -2.3% | | |
| 0.33 | -6.2% | -10.2% | -3.7% | | |
| 0.43 | -7.9% | -13.1% | -4.7% | | |
| 0.53 | -9.3% | -15.4% | -5.5% | | |
| 0.63 | -10.4% | -17.3% | -6.2% | | |
| 0.73 | -11.4% | -18.9% | -6.7% | | |
| 0.83 | -12.3% | -20.2% | -7.2% | | |
| 0.93 | -13.0% | -21.5% | -7.7% | | |
| 1.03 | -13.7% | -22.5% | -8.0% | | |
| 1.13 | -14.3% | -23.5% | -8.4% | | |
| 1.23 | -14.9% | -24.4% | -8.7% | | |
| 1.33 | -15.4% | -25.2% | -9.0% | | |
| 1.43 | -15.8% | -26.0% | -9.3% | | |
| 1.53 | -16.3% | -26.7% | -9.5% | | |

Table 32- PRISM Impact Simulation

Figure 2- Residential Demand Response Curves on Critical Days



The response curves in Figure 2 demonstrate how the percent impact on peak period energy usage varies with the peak-period price on critical days. These curves show that the percentage impact on the peak period energy usage increases as prices increase, but at a decreasing rate. This non-linear relation between usage impacts and prices is reflected in the concave shape of the response curves.

5.0 CONCLUSIONS

This article reviews the most recent experimental evidence on the effectiveness of residential dynamic pricing programs. We find that demand responses vary from modest to substantial, largely depending on the data used in the experiments and the availability of enabling technologies. Across the range of experiments studied, time-of-use rates induce a drop in peak demand that ranges between three to six percent and critical-peak pricing tariffs lead to a drop in peak demand of 13 to 20 percent. When accompanied with enabling technologies, the latter set of tariffs lead to a drop in peak demand in the 27 to 44 percent range.

In future work, we intend to obtain the data from the best experiments and pool them, thereby enabling the estimation of a unified national model. However, even in the absence of a unified model, we can state with confidence that residential dynamic pricing designs can be very effective in reducing peak demand and lowering energy costs.

These results have important implications for the reliability and least cost operation of an electric power system facing ever increasing demand for power and surging capacity costs. Demand response programs that blend together customer education initiatives, enabling technology investments, and carefully designed time-varying rates can achieve demand impacts that can alleviate the pressure on the power system. Uncertainties involving the fuel prices and the form of a carbon pricing regime that is in the horizon emphasize the importance of the demand-side resources. Dynamic pricing regimes also incorporate some uncertainties such as the responsiveness of customers, cost of implementation and revenue impacts. However, these uncertainties can be addressed to a large extent by implementing pilot programs that can help guide the full-scale deployment of dynamic pricing rates.

| Study | Control Group Tariff | Applicable Period | Treatment Group Tariff | Applicable Period |
|--|----------------------|--|--|---|
| California- Anaheim Peak | \$0.0675/kWh | Usage<=240kWh per month | PTR/ Control group tariff | All hours except 12a.m 6p.m. on CPP days |
| Time Rebate Pricing Experiment | \$0.1102/kWh | Usage>240kWh per month PTR/ \$0.35/kWh rebate for each kWh reduction from baseline | | 12a.m 6p.m. on CPP days |
| | | | TOU/ Off-peak: \$0.09/kWh | 12a.m 2 p.m. and from 7 p.m. until 12a.m. weekdays, all day on weekends |
| | | | TOU/ Peak: \$0.22/kWh | 2 p.m. to 7 p.m. weekdays |
| | | | CPP-F/ Off-peak: \$0.09/kWh | 12a.m 2 p.m. and from 7 p.m. until 12a.m. weekdays, all day on weekends |
| California- Statewide | \$0.13/kWh | All hours | CPP-F / Peak: \$0.22/kWh | 2 p.m. to 7 p.m. weekdays |
| Pricing Pilot | φ0.15/KWII | All nours | CPP-F / CPP: \$0.59/kWh | 2 p.m. to 7 p.m. weekdays when called |
| | | | CPP-V/ Off-peak: \$0.10/kWh | 12a.m 2 p.m. and from 7 p.m. until 12a.m. weekdays, all day on weekends |
| | | | CPP-V / Peak: \$0.22/kWh | 2 p.m. to 7 p.m. weekdays |
| | | | CPP-V/ CPP: \$0.65 /kWh | 2 or 5 hours during 2 p.m. to 7 p.m., weekdays when called |
| | | | RST/ Off-peak: \$0.027/kWh | 12 a.m12p.m. and 9p.m12a.m. |
| | | | RST / Peak: \$0.104/kWh | 12p.m 9p.m. |
| Florida- The Gulf Power | \$0.057/kWh | All hours | RSVP/ Off-peak: \$0.035/kWh | 12a.m6a.m. and 11p.m12a.m. |
| Select Program | \$0.037/KWII | All liours | RSVP/ Mid-peak: \$0.046 /kWh | 6a.m11a.m. and 8p.m11p.m. |
| | | | RSVP / Peak: \$0.093/kWh | 11a.m8p.m. |
| | | | RSVP / CPP: \$0.29/kWh | Assigned hours on CPP days |
| | \$0.054/kWh | Usage<= 300 kWh per month | TOU / Off-peak: \$0.045/kWh | 9p.m. to 7a.m. weekdays, all day on weekends |
| | \$0.061/kWh | Usage>300 kWh per month | TOU/ Mid-peak: \$0.061 /kWh | 7a.m. to 1p.m. weekdays |
| Idaho- Idaho Residential Pilot Program | | | TOU / On-peak: \$ 0.083/kWh | 1p.m. to 9p.m. weekdays |
| i not i rogram | | | CPP/ Non-CPP hours: \$0.054/kWh | All hours except CPP hours |
| | | | CPP/ CPP: \$0.20/kWh | 5 p.m. to 9 p.m. on CPP days |
| | | | TOU / Off-peak: \$0.048/kWh | 10p.m.–10a.m. weekdays, all day on weekends |
| | | | TOU / Mid-peak: \$0.075/kWh | 10a.m.– 3p.m. and 7p.m10p.m. weekdays |
| Missouri- AmerenUE Residential TOU Pilot | | | TOU/ On-peak: \$0.1831/kWh | 3p.m. – 7p.m. weekdays |
| Study | | - | CPP / same as TOU except that there is a CPP component set at \$0.30/kWh and peak price is decreased to \$0.1675 /kWh | CPP days when called, otherwise same as TOU |

Table 31- Summary of the Experimental Tariffs

| Study | Control Group Tariff | Applicable Period | Treatment Group Tariff | Applicable Period |
|---|----------------------------|--|--|--|
| New Jersey- GPU Pilot | \$0.12/kWh \$0.153/kWh | Usage<=600kWh Usage>600kWh | High-rate Design CPP/ Off-peak: \$0.065/kWh CPP/ Shoulder:\$0.175/kWh CPP/ Peak:\$0.30/kWh CPP/ Critical:\$0.50/kWh Low-rate Design CPP/ Off-peak:\$0.09/kWh CPP/ Shoulder:\$0.125/kWh CPP/ Peak:\$0.25/kWh | 1a.m8a.m. and 9p.m12p.m. weekdays, all day on weekends and holidays 9a.m2p.m. and 7p.m8p.m. weekdays 3p.m6p.m. weekdays When called during peak period 1a.m8a.m. and 9p.m12p.m. weekdays, all day on weekends and holidays 9a.m2p.m. and 7p.m8p.m. weekdays 3p.m6p.m. weekdays When called during peak period |
| New Jersey - PSE&G Residential Pilot Program | \$0.087/kWh | All hours | CPP / Night: \$0.037/kWh CPP / Peak: \$0.24/kWh CPP / CPP: \$1.46/kWh | 10 p.m9a.m. daily 1p.m6p.m. weekdays 1p.m6p.m. weekdays when called |
| Ontario/ Canada - Ontario Energy Board Smart Price Pilot | \$0.058/kWh \$0.067/kWh | Usage<= 600 kWh per month Usage>600 kWh per month | TOU/ Off-peak: \$0.035/kWh TOU/ Mid-peak: \$0.075/kWh TOU/ On-peak: \$0.105/kWh CPP/ same as TOU except that there is a CPP component set at \$0.30/kWh and off-peak price is decreased to \$0.031/kWh PTR/ same as TOU with PTR at \$0.30/kWh for each kWh reduction from the baseline | 10 p.m 7 a.m. weekdays, all day on weekends and holidays 7 a.m 11 a.m. and 5 p.m 10 p.m. weekdays 11 a.m 5 p.m. weekdays CPP days when called, otherwise same as TOU CPP days when called, otherwise same as TOU |
| Washington - Olympic Peninsula Project | - | - | Summer CPP/ Off-peak:\$0.05/kWh CPP/ On-peak:\$0.135/kWh CPP/ Critical:\$0.35/kWh Fall/ Spring/ Winter CPP/ Off-peak:\$0.04119/kWh CPP/ On-peak:\$0.1215/kWh CPP/ Critical:\$0.35/kWh Fixed Price/ All hours:\$0.081/kWh | 9 am-6pm and 9pm-6am 6am-9am and 6pm-9pm When called 9am-3pm 3pm-9pm When called All hours |

Table 31- (Cont'd) Summary of the Experimental Tariffs from the Studies Reviewed

| Pilot | Program | Substitution Elasticity | Own Price Elasticity | Cross Price Elasticity |
|---|------------------------------|--|---|--------------------------|
| New Jersey- PSE&G | CPP w/ CAC | 0.069 | - | - |
| Residential Pilot Program | CPP w/o CAC | 0.063 | - | - |
| | CPP w/ Tech. | 0.125 | - | - |
| | RTP | - | -0.047 (Overall) | - |
| | RTP | - | -0.069 (Overall with AC cycling) | - |
| Illinois- The Community Energy Cooperative's Energy- | RTP | - | -0.015 (Daytime) | - |
| Smart Pricing Plan | RTP | - | -0.026 (Late daytime/evening) | - |
| | RTP | - | -0.02 (Daytime+high price notification) | - |
| | RTP | - | -0.048 (Late daytime/evening+high price notification) | - |
| New South Wales/ Australia- | TOU | - | -0.30 to -0.38 | -0.07 (Peak to shoulder) |
| Energy Australia's Network Tariff Reform | TOU | - | - | -0.04 (Peak to off-peak) |
| | CPP-F | 0.087 | -0.054 (daily) | - |
| | CPP-V/ Track A | 0.111 | -0.027 (daily) | - |
| California- Statewide Pricing Pilot | CPP-V/ Track A | - | -0.043 (weekend daily) | - |
| 1 not | CPP-V/ Track C | 0.154 (*) | -0.044 (daily) | - |
| | CPP-V/ Track C | - | -0.041 (weekend daily) | - |
| | CPP w/ Tech. | 1st Month 0.306 (Overall) | - | - |
| | CPP w/ Tech. | 0.155, 0.166 (Peak-shoulder) | - | - |
| | CPP w/ Tech. CPP w/ Tech. | 0.395, 0.356 (Peak-off-peak) | - | - |
| New Jersey- GPU Pilot | CPP w/ Tech. | 0.191, 0.187 (Shoulder-off-peak) | - | - |
| | | 2nd Month | | |
| | CPP w/ Tech. CPP w/ Tech. | 0.295 (Overall) 0.055, 0.06 (Peak-shoulder) | - | - |
| | CPP w/ Tech. | 0.407, 0.366 (Peak-off-peak) | - | - |
| | CPP w/ Tech. | 0.178, 0.176 (Shoulder-off-peak) | - | - |

(*) Elasticity of substitution for CPP-Track C customers is estimated to be 0.077 and excludes the impact of technology (0.214). We calculated substitution elasticity including the impact of technology as 0.154 through simulation.

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